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**REPORT OF THE SECOND MINISTERIAL CONFERENCE
ON DISASTER RISK REDUCTION**

Nairobi, Kenya, 14 - 16 April 2010

**REPORT OF THE SECOND MINISTERIAL CONFERENCE ON
DISASTER RISK REDUCTION,
NAIROBI, KENYA, 14-16 APRIL 2010**

I. Background

1. The Second African Ministerial Conference on Disaster Risk Reduction was held on 16 April 2010 at the Jomo Kenyatta International Conference Centre in Nairobi, Kenya. It was preceded by a meeting of experts held on 14 and 15 April 2010 to prepare for the Ministerial Conference.

II. Organization and Participation

2. The conference was organised by the African Union Commission (AUC) with the support and collaboration of the United Nations International Strategy for Disaster Reduction (UNISDR) and the Government of Kenya: the Ministry of State of Special Programme (MOSSP).

3. The conference was attended by over 280 delegates from the Members States of the African Union and the following 47 Members States of the African Union participated in the Conference:

Algeria, Angola, Benin, Botswana, Burkina Faso, Burundi, Cameroon, Cape Verde, Central African Republic, Chad, Comoros, Republic of Congo, Democratic Republic of Congo, Cote d'Ivoire, Djibouti, Egypt, Equatorial Guinea, Eritrea, Gabon, Gambia, Ghana, Guinea, Guinea Bissau, Kenya, Lesotho, Liberia, Libya, Madagascar, Malawi, Mali, Mauritania, Mozambique, Namibia, Niger, Nigeria, Sao Tome and Principe, Senegal, Seychelles, Sierra Leone, Somalia, South Africa, Sudan, Tanzania, Togo, Uganda, Zambia and Zimbabwe.

4. The following inter-governmental organisations, donors, international, regional, sub-regional and national based organisations, agencies and institutions were represented at the Conference: African Continental Institutions: African Union Commission (AUC), NEPAD Planning and Coordinating Agency (NPCA) and the African Development Bank.

Regional Economic Communities (RECs) The Common Market for Eastern and Southern Africa (COMESA), , Economic Community of Central African States (ECCAS), Economic Community of West African States (ECOWAS) and Inter-Governmental Authority on Development (IGAD) Climate Prediction and Applications Centre (ICPAC), Donors / Development Partners: World Bank Global Facility for Disaster Reduction and Recovery (WB GFDRR), , European Commission, Rockefeller Foundation, and the Commonwealth Secretariat.

Embassies in Nairobi: Germany and Moroccan

UN and international organizations, agencies and programmes: FAO; IMO, UNDP, Global Risk Identification Program (GRIP); UNECA; UNEP; UNESCO; UN-HABITAT; UNICEF; UNISDR; UNOCHA, , UNOOSA/UNSPIDER; WFP; WHO; WMO.

NGOs and academia: World Vision, ActionAid, German Red Cross, Rockefeller Foundation, Center for Disease Control and Prevention, Oxfam GB, Art of the Living Foundation, North-West University, Renaissance Institute for Environmental Research & Development, The SEMAC.

Kenyan Government and nationally based institutions: Kenya Ministry of Agriculture, Communications Commission of Kenya, Kenya Ministry of State for Special Programmes, and Kenya Ministry of Foreign Affairs. Kenya Civil Aviation Authority, Kenya Ministry of Immigration, Postal Corporation of Kenya, Kenyatta University, The University of Nairobi, Kenya Medical Research Institute (KEMRI), St. John Ambulance, Kenya National Disaster Operations Centre.

III. Opening Ceremony

5. Welcome Remarks were made by Hon. Dr. Naomi Shaban, Minister of State for Special Programmes, Office of the President, Republic of Kenya. Statements were made by Mr. Michel Jarraud, Secretary General of the World Meteorological Organization and H.E. Ms. Margareta Wahlström, Special Representative of the UN Secretary-General for Disaster Risk Reduction while H.E. Ms. Tumusiime Rhoda Peace, Commissioner for Rural Economy and Agriculture, African Union Commission delivered an opening statement.

6. The Ministerial Conference was officially opened by the Honourable Prime Minister Raila Odinga, ably represented by Hon. Uhuru Muigai Kenyatta, Deputy Prime Minister and Minister for Finance of the Republic of Kenya. In his speech the guest of honour expressed the need for the African governments to take up the challenge of increasing investments for DRR to mitigate impacts of economic loss from disasters.

IV. Election of Bureau

7. The election of the Bureau was facilitated by Ms Olushola Olayide of the African Union Commission. The Conference elected the following Bureau:

Chair:	Ghana
1 st Vice Chair:	Egypt
2 nd Vice Chair:	Kenya
3 rd Vice Chair:	Republic of Congo
Rapporteur:	South Africa

V. Report on the Progress on Implementation of the Africa Regional Strategy and Programme of Action for Disaster Risk Reduction

8. The African Union Commission and NEPAD Planning and Coordinating Agency presented the progress made on the implementation of the Africa Regional Strategy and Programme of Action for Disaster Risk Reduction from 2006 to 2010.

VI. Consideration of the Report of Experts' meeting and Adoption of Ministerial Declaration

9. The Chairman of the Experts' meeting, Mr. Koffi Portuphy of Ghana presented the outcomes of the discussions including the recommendations of the experts for ministerial consideration and read the proposed draft Ministerial Declaration.

10. The Ministers made slight amendments on the draft declaration after which, Mr. Yunus Carrim, Deputy Minister for Cooperative Governance and Traditional Affairs of South Africa being the Rapporteur read out the Ministerial Declaration in Annex I.

VII. Adoption of the Extended Programme of Action

11. After considering the draft Extended Programme of Action presented by the Experts' Meeting, the Conference of Ministers adopted the Extended Programme of Action for the implementation of the Africa Regional Strategy for Disaster Risk Reduction (2006-2015) (Annex II).

VIII. Adoption of Draft decision of the African Union Executive Council

12. After considering the Draft decision of the African Union Executive Council on the Second African Ministerial Conference on Disaster Risk Reduction presented by the Experts' Meeting, the Conference of Ministers adopted the said draft decision for submission to the AU Executive Council through the AU Commission.

IX. Adoption of Minister's Report

13. The Conference of Ministers responsible for DRR then adopted this report and the Chairperson closed the Conference.

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Annex 1

**DECLARATION OF THE REPORT OF THE SECOND MINISTERIAL
CONFERENCE ON DISASTER RISK REDUCTION
NAIROBI, KENYA, FROM 14 TO 16 APRIL 2010**

2010
MAKE PEACE HAPPEN

**DECLARATION OF THE SECOND AFRICAN MINISTERIAL CONFERENCE
ON DISASTER RISK REDUCTION
HELD IN NAIROBI, KENYA, FROM 14 TO 16 APRIL 2010**

We, the Ministers and Heads of Delegations responsible for Disaster Risk Reduction in Africa having met in Nairobi, Kenya on 16 April 2010 at the Second African Ministerial Conference on Disaster Risk Reduction, concurrently with the First Conference of Ministers Responsible for Meteorology in Africa held from 15 – 16 April 2010 in Nairobi, Kenya.

We express our sincere condolences and solidarity with the people and communities seriously affected by disasters in all its manifestations across Africa and other parts of the world and commend the efforts made by them, their governments and the international community to respond to and overcome those tragedies.

We are convinced that disasters seriously undermine the results of development and poverty eradication and prosperity. Development efforts that fail to appropriately consider disaster risk could seriously increase vulnerability of people and their livelihoods. We therefore believe that coping with and reducing disaster risk to build resilience for sustainable development is a most critical challenge facing governments, communities and the international community. African countries, cognisant of our joint endeavours to build our disaster risk reduction efforts, believe it is our collective responsibility to support each other.

- I. *Take note* of the proceedings of the Second Africa Regional Platform on Disaster Risk Reduction consultative meeting held in Nairobi from 5-7 May 2009, at which Governments, Regional Economic Communities (REC), the African Union Commission (AUC), NEPAD Planning and Coordinating Agency (NPCA), and United Nations (UN) and non-UN partners, discussed and proposed a draft extended Programme of Action (2006-2015) for the implementation of the Africa Regional Strategy for Disaster Risk Reduction, in line with the Hyogo Framework for Action (HFA) 2005-2015: 'Building the Resilience of Communities and Nations to Disasters';
- II. *Endorse* the Executive Summary of the Proceedings of the Second Africa Regional Platform for Disaster Risk Reduction Consultative Meeting, which includes the recommendations of the Africa Platform to the Global Platform for Disaster Risk Reduction held in Geneva from 16-19 June 2009;
- III. *Endorse* the Proceedings of the Second Session of the Global Platform for Disaster Risk Reduction "Creating Linkages for a Safer Tomorrow" which contains the Chair's Summary;
- IV. *Recall* the African Union Assembly Decision on the Revised 1968 African Convention (Algiers Convention) on the Conservation of Nature and Natural

Resources and the Action Plan of the Environment Initiative of the New Partnership for Africa's Development (NEPAD) at the Second Ordinary Session, held in July 2003, in Maputo, Mozambique;

- V. *Recall also* the African Union Executive Council Decision on the Programme of Action for the Implementation of the African Regional Strategy on Disaster Risk Reduction (2006 – 2010) adopted at the Eighth Ordinary Session of the AU, January 2006 held in Khartoum, Sudan;
- VI. *Recall further* the African Union Executive Council Decision on the Special Session of the African Ministerial Conference on Environment (AMCEN) on climate change held at Nairobi, Kenya, May 2009, adopted at the Thirteenth Ordinary Session of the African Union Summit held in Sirte, Libya, June 2009.
- VII. *Recall* all previous decisions on climate change.
- VIII. *Recall* the decision of African Ministers of Finance in Lilongwe, Malawi (29-30 March 2010), to “*support efforts towards enhancing national and regional capacities to mitigate exposure to disaster risk through institutionalising effective financial and other instruments such as strategic grain reserves, budgeted contingency funds as well as through sharing risk across [sub]regions*”.
- IX. *Acknowledge* the positive efforts that many national governments in Africa have made in integrating disaster and climate risk reduction in their development policies and planning processes, as well as into emergency response and recovery activities and recognise the difficulties of many States to institutionalize, enact and decentralize these efforts and turn them into action;
- X. *Stress* the need for the Africa Regional Platform to continue to advocate and provide technical advice and support mechanisms by Regional Economic Communities, national governments and partners, for the implementation of the Africa Regional Strategy for Disaster Risk Reduction and its Programme of Action (2006-2015);
- XI. *Stress* the fact that there is a need for assessing the progress made by the African Union Commission, NEPAD Planning and Coordination Agency, Regional Economic Communities and Member States in order to accelerate the implementation of the Africa Regional Strategy for DRR through its Programme of Action (2006-2015);
- XII. *Call the attention* of African leadership to the urgent need to strengthen sub-regional mechanisms in order to achieve the objectives of the HFA and the Africa Regional Strategy for Disaster Risk Reduction, through the implementation of the Programme of Action (2006-2015);

- XIII. *Emphasize* the need for Member States, to promote the creation of partnerships with institutions dealing with disaster risk reduction, such as National Meteorological and Hydrological Services (NMHSs), the health and financial sector institutions, academia, specialised centres, research and scientific institutions, NGOs and civil society organisations, for purposes of achieving the objectives of the Africa Regional Strategy and Programme (2006-2015) and form part of a multi-sectoral National Platform for Disaster Risk Reduction;
- XIV. *Recognise* the negative impacts of climate variability and change, including the increase in the occurrence and severity of disasters and increased competition over natural resources;
- XV. Stress the special needs of most vulnerable countries and Small Island Developing States and recognise their aspirations for sustainable development and need for cooperation;
- XVI. *Recognise also* that poorly planned urbanisation increases vulnerabilities which calls for concerted actions by local governments and communities.
- XVII. *Stress* the need for Member States to leverage new entry points for disaster risk reduction by taking advantage of new developments since the inception of the Africa Regional Strategy for DRR, and integrate them into existing mechanisms.

Hereby recommend to the African Union Summit:

1. To request the African Union Commission to continue mobilising political support, and to advocate for international community, institutions and development partners to support Member States to institutionalise multi-sectoral National Platforms for disaster risk reduction, or similar coordinating mechanisms, that integrate disaster and climate risk management, emphasising the mainstreaming of disaster risk reduction in planning and finance, the health, education, urban development, infrastructure, energy, water and sanitation, industry, agriculture and food security sectors, among other national priorities;
2. To call on the African Union Commission to reconstitute the Africa Working Group on Disaster Risk Reduction to provide coordination and technical support to Member States for the implementation of the Africa Regional Strategy for Disaster Risk Reduction and its Programme of Action;
3. To call upon the African Union Commission, NEPAD Planning and Coordination Agency, Regional Economic Communities (RECs) and Member States to create a network of capacity development institutions for training, research, and information management and exchange at country, sub-regional and regional levels in collaboration with international and regional partners;

4. To request African Union Commission, NEPAD Planning and Coordination Agency, regional and sub-regional organisations and Member States to continuously monitor the implementation of the Africa Regional Strategy for Disaster Risk Reduction and its Programme of Action in line with the HFA and to assess and report biennially on the progress made;
5. To request Member States to decentralize and implement local and community-based disaster risk reduction strategies and programmes, supported by adequate, realistic and predictable funding mechanisms, with an enhanced role for local governments and empower local and regional NGOs, including volunteers;
6. To strongly call upon Member States to incorporate gender equity and empowerment considerations in implementing the Programme of Action;
7. To strongly urge Member States to increase their investments in disaster risk reduction through the allocation of a certain percentage of their national budgets and other revenue dedicated to disaster risk reduction and report to the next Ministerial Conference, considering other related African Ministerial resolutions;
8. To call upon development and humanitarian partners to ensure that disbursement of one percent (1%) of development assistance and ten percent (10%) of humanitarian assistance, in line with the Chair's Summary of the Second Session of the Global Platform, supports disaster risk reduction, preparedness and recovery, including from violent conflicts and/or severe economic difficulties;
9. To call upon Member States, under the auspices of the African Union Commission, to explore the feasibility of continental financial risk pooling in working towards the creation of an African-owned Pan-African disaster risk pool, building on existing and emerging tools and mechanisms for financing disaster risk reduction;
10. To call for a study into the establishment of a regional funding mechanism for disaster risk reduction which allows Member States to access existing, and future, regional and global funds for climate change adaptation and disaster risk reduction;
11. To make disaster risk reduction and climate change adaptation a national education priority, through their integration into the educational system, including the development of curricula, and the training of teachers;
12. To call upon Member States to undertake vulnerability assessments of schools, health facilities and urban centres, and develop and implement plans to ensure their safety and resilience;
13. To encourage the development of capacities of, and partnerships among, Member States to access and utilise existing traditional knowledge, space-based and other technologies for disaster risk reduction;

14. To call on the African Union Commission and the Regional Economic Communities to establish and/or strengthen, within their organisational structures, functional, sustainable, affordable and dedicated disaster risk reduction units for coordination and monitoring;
15. To call on the Regional Economic Communities to enhance the implementation of their roles and responsibilities as stated in the Africa Strategy and Programme of Action;
16. To call upon the Member States to adopt the revised Programme of Action for the Implementation of the African Strategy for Disaster Risk Reduction (2006-2015) and to monitor progress;
17. To invite the United Nations International Strategy for Disaster Reduction (UNISDR) and partners to engage with African Union Commission, Regional Economic Communities and African countries to support the implementation of this Declaration, as appropriate; and
18. To request the African Union Commission to take note of this Ministerial Declaration, and to submit to the African Union Summit.

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Annex 2

**EXTENDED PROGRAMME OF ACTION FOR THE IMPLEMENTATION OF
THE AFRICA REGIONAL STRATEGY FOR DISASTER RISK REDUCTION
(2006 – 2015)**

**Adopted at the Second African Ministerial Conference on Disaster Risk Reduction,
held in Nairobi, Kenya, 14-16 April 2010**

EXTENDED PROGRAMME OF ACTION FOR THE IMPLEMENTATION OF THE AFRICA REGIONAL STRATEGY FOR DISASTER RISK REDUCTION (2006-2015)

1. Context

Africa is one of the continents where the regional share of reported disasters in the world total has increased over the last decade. The occurrence of disasters triggered by natural hazards, and the social and economic losses caused as a result, are rising in Africa, posing a great threat to Africa's ability to achieve the Millennium Development Goals (MDGs) and sustainable development. In addition to the socio-economic losses, a substantial amount of financial and other resources for development has been diverted to relief and rehabilitation assistance to disaster-affected people each year.

Disaster risk reduction (DRR) policies and institutional mechanisms do exist at various degrees of completeness in African countries. However, their effectiveness is limited. Hence a strategic approach to improving and enhancing their effectiveness and efficiency by emphasizing disaster risk reduction is needed. To address the issue of disasters comprehensively, the African Union Commission (AUC) /New Partnership for Africa's Development (NEPAD), currently NEPAD Planning and Coordinating Agency (NPCA), African Development Bank (AfDB) and the United Nations International Strategy for Disaster Reduction (UNISDR) Africa have been working together since the beginning of 2003 to seek ways to provide strategic guidance and direction to mainstream disaster risk reduction in sustainable development planning and process.

The process for formulating a continental disaster risk reduction strategy started with a NEPAD Workshop on Disaster Management in April 2003. The Workshop called for interventions to address issues of food security and disaster management in Africa. The outputs of the Workshop were two-fold: (a) the need to develop a regional strategy for disaster risk reduction; and (b) the need to develop a programme of action on disaster risk reduction.

At a follow-on "African Consultative Meeting on Disaster Risk Reduction in Africa" in June 2003, a decision was made to develop a Regional Strategy on Disaster Risk Reduction in two phases: (1) undertaking a baseline study to establish the status of disaster risk reduction in Africa; and (2) drafting the Regional Strategy on Disaster Risk Reduction.

A baseline study was carried out to establish the status of disaster risk reduction in Africa. It emerged from the study that development was at risk from disasters mainly because of gaps in the following areas: institutional frameworks, risk identification, knowledge management, governance and emergency response.

In the light of all the above concerns, an Africa Regional Strategy for Disaster Risk Reduction was proposed to contribute to the attainment of sustainable development and poverty eradication by facilitating the integration of disaster risk reduction into development.

The Strategy's objectives were to: (1) increase political commitment to disaster risk reduction; (2) improve identification and assessment of disaster risks; (3) enhance

knowledge management for disaster risk reduction; (4) increase public awareness of disaster risk reduction; (5) improve governance of disaster risk reduction institutions; and (6) integrate disaster risk reduction into emergency response management. The Strategy includes broad directions to achieve these objectives.

An outline of the Strategy and key areas of focus were reviewed at a preliminary meeting of the Africa Working Group on Disaster Risk Reduction in April 2004. A draft Strategy was reviewed at three separate fora in May/June 2004, namely (1) a Meeting of Experts to discuss the Strategy, (2) an African Regional Consultation on the January 2005 World Conference on Disaster Reduction (WCDR), and (3) the First Meeting of the Africa Working Group on Disaster Risk Reduction. A revised Strategy was adopted by the Ministers at the 10th Meeting of the African Ministerial Conference on the Environment (AMCEN) and subsequently, the strategy was officially acknowledged at the AU Assembly in Addis Ababa, Ethiopia, in July 2004, with an official call for a programme of action to implement the strategy through the joint effort of AU Commission/NEPAD, with continuous support from the UNISDR, in cooperation with the United Nations Development Programme (UNDP) and United Nations Environment Programme (UNEP). In 2004, "Guidelines for Mainstreaming Disaster Risk Assessment in Development" were also developed.

The Programme of Action for the Implementation of the Africa Regional Strategy for Disaster Risk Reduction was developed in 2005. In early 2005, Africa Advisory Group on DRR was established, and in December 2005, the First African Ministerial Conference on DRR held in Addis Ababa, Ethiopia, adopted the Programme of Action. The Programme of Action was subsequently endorsed by a Decision of the Eight Ordinary Session of the Executive Council of the African Union in Khartoum, Sudan in January 2006 (EX.CL/Dec.250(VIII)).

As mentioned above, the joint initiatives among the AU Commission, NEPAD, AfDB and UNISDR Africa have resulted in the following strategic documents, with support from experts, government officials, the UNDP Bureau for Crisis Prevention and Recovery (BCPR) and UNEP:

1. Regional Strategy for Disaster Risk Reduction
2. Programme of Action for the Implementation of the Africa Regional Strategy for Disaster Risk Reduction (2006-2010)
3. Guidelines for mainstreaming disaster risk reduction into sustainable development
4. Periodic regional review report on disaster reduction

At the global level, in the meantime, the World Conference for Disaster Reduction held in Kobe, Japan in 2005, adopted a comprehensive outcome document on the priorities for action for the next decade, the *Hyogo Framework for Action 2005-2015: Building the Resilience of Nations and Communities to Disasters (HFA)*. This was negotiated and endorsed by 168 UN Member States.

In 2007, a regional multi-sectoral and multi-stakeholder forum on disaster risk reduction, namely the Africa Regional Platform for DRR, was established under the facilitation of the

UNISDR Africa. The First Consultative Meeting of the Africa Regional Platform took place in Nairobi, Kenya in the same year to review the progress of the implementation of the Africa Regional Strategy and the HFA. It was also reiterated that much needed to be done to strengthen regional and sub-regional capacity on the implementation of the Regional Strategy and the HFA.

In December 2008, the African Union Commission, UNISDR Africa and the World Bank organised a preparatory meeting to convene the Second Africa Regional Platform and the Second African Ministerial Conference. This preparatory meeting took place in Nairobi in December 2008 with participation of representatives of Regional Economic Communities (RECs¹), National Platforms, donors, UN agencies and international non-governmental organisations. The meeting recommended to organise the Second Africa Regional Platform and the Second African Ministerial Conference, to update the Africa's status report to monitor progress made, identify gaps and needs, and to propose a revised version of the Africa Regional Programme of Action, considering the HFA and its extension until 2015.

Subsequently, the Second Africa Regional Platform Consultative Meeting was convened in Nairobi in May 2009. The present version of the Programme of Action 2006-2015 was one of the agreed outcome documents of the Second Africa Regional Platform to reflect its discussions and recommendations.

2. Goal and Objectives

The overall goal of the extended Programme of Action from 2006 to 2015 is a substantial reduction of social, economic and environmental impacts of disasters on African people and economies, thereby facilitating the achievement of the MDGs and other development aims in Africa. In line with the Africa Regional Strategy and the HFA, the specific objectives of the programme are to:

- Mainstream risk reduction management and climate change adaptation as an integral part of sustainable development, and related programmes.
- Strengthen long term capacities at regional and sub-regional levels to systematically contribute to building resilience to natural hazards.
- Develop and maintain sustainable mechanisms of coordination at regional and sub-regional levels to support the implementation of the Africa Strategy and the Programme of Action for DRR.
- Strengthen national mechanisms, legislative frameworks and capacities at national levels for mainstreaming and implementing disaster risk reduction strategies and programmes.

¹ RECs include: Economic Community of Central Africa States (ECCAS), Southern African Development Community (SADC), Economic Community of West Africa States (ECOWAS), Inter-Governmental Authority on Development (IGAD), East Africa Community (EAC), Indian Ocean Commission (IOC), the Common Market for Eastern and Southern Africa (COMESA), and the Arab Maghreb Union (AMU).

- Translate policies and strategies into practical tools for decision makers and practitioners to facilitate the implementation of the Africa Strategy, the Programme of Action and the HFA.
- Develop and mobilise resources to contribute to the implementation of programmes and projects on DRR.
- Embed a holistic approach to systematically incorporate risk reduction measures into design and implementation of disaster preparedness, response and recovery programmes.

3. **Operational Mechanisms**

Based on the decisions of the First African Ministerial Conference on Disaster Risk Reduction, the following operational mechanisms were proposed at the Second Africa Regional Platform for DRR Consultative Meeting held in Nairobi in May 2009, and reiterated at the Second African Ministerial Conference on Disaster Risk Reduction held in Nairobi from 14 – 16 April 2010:

A) Regional level implementation and coordination

- AU Commission will facilitate and coordinate the implementation of the Regional Strategy, the Programme of Action and the HFA.
- The Africa Regional Platform for Disaster Risk Reduction, which is facilitated by UNISDR, will function as the primary regional mechanism to support the implementation of disaster risk reduction strategies and programmes at regional, sub-regional and national levels, to monitor their progress and to facilitate coordination and information-sharing between governments, sub-regional organisations and UN agencies.
- Periodic high-level meetings such as the African Ministerial Conference on DRR and the African Ministerial Conference on the Environment will ensure regional consensus on key issues on DRR.
- The AU Commission will reconstitute the Africa Working Group on Disaster Risk Reduction to provide coordination and technical support to Member States.
- Joint planning and programming of the activities to implement the approved Programme Action will be undertaken by AU Member States, RECs, NEPAD Planning and Coordinating Agency (NCPA), UN Agencies, development partners, civil society organisations and other relevant institutions.

B) Sub-Regional level implementation and coordination

- RECs will focus on providing strategic guidance to their Member States, facilitating the implementation of the sub-regional strategies and programmes in line with the Africa Regional Strategy, the Programme of Action and the HFA within their sub-regions, and coordination, particularly in respect of inter-state initiatives.
- RECs will promote the implementation of the above through establishing sub-regional disaster risk reduction platforms and focal points, and through preparation of programmes for resource mobilisation to support national and sub-regional efforts.
- RECs will facilitate, with support from AU Commission/ NEPAD Planning and Coordinating Agency, ISDR system, specialized agencies and civil society, the mainstreaming of disaster risk reduction into sustainable development initiatives.

C) National level implementation and coordination

- AU Member States will have the primary responsibility to operationalise the Africa Regional Strategy, the Programme of Action for DRR and the HFA
- Multi-stakeholder national platforms or national committees, including Ministries dealing with disaster risk reduction such as Interior, Health, Education, Urban Development, Environment, Finance and Planning, civil society organisations, media, private sector, scientific and educational institutions, will contribute skills and knowledge to mainstream disaster risk reduction and climate change adaptation into multi-sectoral development planning and implementation processes.
- Programmes or activities deriving from the Africa Regional Strategy and the HFA will be implemented with clear linkage to, or within the scope of, existing national development planning process and other development assistance frameworks and strategies such as United Nations Development Assistance Framework (UNDAF) and Poverty Reduction Strategy Paper (PRSP).

D) Monitoring and Reporting

- For the purpose of assessing progress of the implementation of the Africa Strategy, the Programme of Action and the HFA, a biennial HFA national report will be submitted by each national government by using standard formats and tools developed by UNISDR. UNISDR will provide technical support for compiling and analysing the collected information and data.
- RECs, UN agencies, civil society organisations and development partners will also be encouraged to report on their relevant programmes and activities on DRR as part of the above-mentioned biennial reporting process through UNISDR.

- Generic indicators are incorporated in the extended Programme of Action (2006 to 2015) and will be used to measure achievements.

4. Priority Programme Components

The programme components described in Sections 4.1 to 4.3 are prioritised, given the main gaps in political commitment, public awareness and capacity development. In addition, the following areas of intervention are also elaborated in the matrix at the end of this document:

- Improved governance of disaster risk reduction institutions, and integration of DRR and climate change adaptation into sustainable development planning and programmes
- Improved disaster risk identification, including hazards and sector wide vulnerability analysis, monitoring and early warning systems.
- Identification of priority sectors and develop integrated programs for greater results. Like inclusion of education, health specially focusing safer health facilities, environment as priority along with infrastructure and governance.
- Development of disaster risk reduction and preparedness planning, implementation of related measures, and integration of disaster risk reduction concepts in disaster management, rehabilitation and recovery.

4.1. Advocacy and Public Awareness

Under this component, AU Commission/ NEPAD Planning and Coordinating Agency, AfDB and UNISDR Africa, working together with RECs, will help create an enabling environment for the implementation of the regional strategy and for the application of guidelines for mainstreaming disaster risk reduction at sub-regional, national and local levels.

Advocacy at the sub-regional level will be carried out through regional and sub-regional fora, with support of information materials which aim to help increase the understanding and knowledge of disaster risk reduction. It will be designed to sensitize high-level policy makers to the fact that Africa's vulnerability to disasters has increasingly hindered social and economic development in Africa and that implementation of the strategy and application of the guidelines on mainstreaming disaster risk reduction in development, rehabilitation and reconstruction will contribute significantly to poverty reduction efforts and socio-economic development in Africa.

At the national level, the RECs, with support from AU Commission/ NEPAD Planning and Coordinating Agency, AfDB and UNISDR Africa, will lead the advocacy activities in their member countries. Given that creating understanding and knowledge within national governments is crucial for the success of disaster risk reduction, the advocacy will focus on building understanding of the complexity of disaster issues, the disaster risk reduction

framework and the social, economic and environmental benefits from implementing the Strategy and applying the guidelines for mainstreaming. Such advocacy activities will be carried out through sub-regional and national fora on disaster reduction and sustainable development and through technical assistance for establishing and developing national platforms for disaster risk reduction in Africa.

National governments will take a leading role in raising public awareness on disaster risks and ways to reduce vulnerability and risks at a local level. Emphasis will be placed on generating understanding of basic concepts of hazard, vulnerability, risk and disaster, which will help to form a favourable environment for the development of a culture of disaster prevention and the implementation of national and regional policies, strategies and guidelines for mainstreaming disaster risk reduction. Public awareness may be raised through educational materials, radio programmes and organisation of community-based or school-based public events on disaster risk reduction.

4.2. Knowledge Management and Capacity Development

Under this component, AU Commission/ NEPAD Planning and Coordinating Agency and AfDB will lead the process of developing the competences required for the implementation of the regional strategy and adoption of guidelines for mainstreaming disaster risk reduction in Africa, in cooperation with RECs, national governments and civil society, with support of UNISDR Africa. To sustain the effort of knowledge management, capacity development and research throughout the continent, and multiply training activities at different levels, to improve the expertise, promote best practices and contribute to mitigate disaster risks and build resilient communities.

At regional level, the AU Commission/ NEPAD Planning and Coordinating Agency and AfDB will take a leading role, with support from training institutions, universities, UNDP and UNISDR and other development partners, as appropriate, in development of training-for-trainers resources that will be both user-friendly and sufficient to address the needs of RECs in their effort to promote the mainstreaming of disaster risk reduction in development planning and practices among their member countries. Training at regional levels will focus on increasing understanding, knowledge and competences of the personnel in these organisations so that the RECs will be in a position to facilitate disaster risk reduction and its mainstreaming in development in their member states.

To institutionalise this process of competence development, a network or coalition for knowledge management and capacity development will be promoted and maintained based on existing training centres and programmes. The possibility to establish an African Centre of excellence for capacity development will be discussed and defined, after undertaking an Africa-wide feasibility and planning study and a capacity assessment of existing training and educational centres. Support from partners, including the World Bank, the Islamic Development Bank and the AfDB will be made available.

At sub-regional level, the RECs will lead the process of capacity building by organising the knowledge-based training for national government officials in their member countries, to enable them to better understand disaster risks and vulnerability, to mainstream

disaster risk reduction in development, and to replicate training for government officials at local level in their respective countries. They will be supported in this role by AU Commission/ NEPAD Planning and Coordinating Agency, AfDB, UNDP, UNISDR and other development partners.

The national platforms or national committees, with the support of trained trainers, would play a major role in coordinating the capacity building process within their respective countries, in cooperation with line ministries and specialized agencies. By doing so, the national platforms or national committees for disaster risk reduction will be able to tailor the training resources provided by sub-regional levels to the specific needs of local government officials.

4.3 Some Pilot/Demonstrative Projects

Under this component, the AU Commission/ NEPAD Planning and Coordinating Agency and AfDB, working through the RECs, will encourage National Governments to mainstream disaster risk reduction in sustainable development while calling for small-scale pilot project proposals from national governments and civil societies in Africa. The projects should be community-based, aiming to demonstrate how disaster reduction, as a component of development projects and programmes, can contribute to their sustainability and effectiveness. The small-scale pilot projects could focus on the priority areas such as: governance, water and natural resources management, land-use planning, environmental protection, infrastructure, health system including HIV/AIDS, and gender, and the project cycle should, as far as possible, not be longer than 12 months. The purpose of these small-scale pilot projects is to accumulate knowledge and experience in mainstreaming disaster reduction into development planning and programmes, to facilitate subsequent implementation a wider and larger scale.

5. Expected Results

1. Disaster risk reduction becomes a regional, sub-regional and national priority, with strong institutional frameworks, adequate resources and multi-stakeholder participation.
2. Vulnerabilities, hazards and disaster risks are identified, assessed and monitored, taking into account trans-boundary dimensions.
3. People-centred, user-friendly early warning systems are in place for major natural hazards.
4. Knowledge (including local and indigenous knowledge), innovation and education are applied to build a culture of safety and resilience.
5. Health and school facilities become resilient in terms of function and structure.
6. Disaster risk reduction institutions have the requisite authority and capacity to coordinate across relevant sectors and from national to local levels.

7. Underlying risk factors and disaster risk reduction measures are integrated into policies, plans and programmes, particularly in sustainable development planning and programmes.
8. Disaster risk reduction measures are integrated into post-disaster recovery and rehabilitation processes
9. Comprehensive preparedness and contingency plans and processes are established, periodically tested and activated in a timely manner, from national to local levels.

NB: The expected results are presented in greater detail in the attached matrix.

6. Partners

The AU Commission/ NEPAD Planning and Coordinating Agency and the RECs will guide the overall implementation of all the activities developed under advocacy, capacity building and pilot projects for the implementation of regional strategy and application of guidelines for mainstreaming disaster risk reduction, with support from regional specialized agencies, civil societies and UN organisations. UNISDR Africa will assist AU Commission / NEPAD Planning and Coordinating Agency and the RECs mainly through partnership with the World Bank's Global Facility for Disaster Reduction and Recovery, and by collaboration with other supporting partners such as, UNECA, UNDP, UNEP, UN HABITAT, UNOCHA, WMO, WHO, UNICEF, UNESCO, FAO, WFP, UNOOSA, IFRC, AfDB, the EU, Islamic Development Bank, and regional training institutions, will assist in the process of capacity building in disaster risk reduction at regional, sub-regional and national levels.

The RECs will facilitate, with support from AU Commission/ NEPAD Planning and Coordinating Agency, ISDR system, specialized agencies and civil society, the mainstreaming of disaster risk reduction into sustainable development initiatives.

7. Proposed Activities for the Implementation of the Strategy

In line with the principles mentioned above, the proposed activities will be carried out in two periods (2006-2010, and 2011-2015), in line with the HFA, under the joint coordination of the AU Commission/ NEPAD Planning and Coordinating Agency and UNISDR Africa, working closely together with RECs, UN agencies and other development partners. The activities proposed in the matrix attached aim to achieve the objectives set by the Strategy.

Matrix of the Programme of Action (2006-2015) to implement the Africa Regional Strategy for Disaster Risk Reduction

STRATEGIC AREAS OF INTERVENTION	MAJOR AREAS OF ACTIVITY	EXPECTED RESULTS	MEASURABLE INDICATORS	INSTITUTIONS INVOLVED
<p>1. Increase political commitment to Disaster Risk Reduction (DRR)</p>	<p>1. Enhancing and strengthening mobilization for political commitment, responsibility and accountability.</p> <p>2. Strengthening institutional frameworks and defining the structures of disaster risk reduction.</p> <p>3. Incorporating disaster risk reduction into national legislation.</p> <p>4. Increasing resource allocation for disaster risk reduction.</p>	<p>1. Increased awareness of commitments and strategies for DRR amongst policy- and decision-makers at all levels.</p> <p>2. Increased participation of politicians in institutional structures for DRR.</p> <p>3. National laws enacted for DRR.</p> <p>4. Increased allocation of human and financial resources for DRR at regional-sub-regional and national levels.</p>	<p>2&3. Compared with the 2005 baseline, an increased number of countries have institutional, legal frameworks and allocation of resources for DRR in budget allocation by Member States, Development and Humanitarian Partners disbursement of one percent (1%) of development assistance and ten percent (10%) of Humanitarian assistance.</p> <p>4. Compared with 2005 baseline, an increased number of countries have</p>	<p>AU Commission/ NEPAD Planning and Coordinating Agency</p> <p>RECs</p> <p>National governments.</p> <p>Civil Society (NGOs, CBOs)</p> <p>All relevant UN agencies</p>

	<p>5. Strengthening capacities of the regional inter-government commission (AU Commission) / NEPAD Planning and Coordinating Agency and Regional Economic Communities (RECs)) for implementation of this Strategy.</p>	<p>5. Sustained technical support provided to the AU Commission / NEPAD Planning and Coordinating Agency and RECs.</p>	<p>DRR in their PRSPs, NAPAs, and other relevant development plans.</p>	
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STRATEGIC AREAS OF INTERVENTION	MAJOR AREAS OF ACTIVITY	EXPECTED RESULTS	MEASURABLE INDICATORS	INSTITUTIONS INVOLVED
<p>2. Improve identification and assessment of disaster risks</p>	<p>1. Improving the quality of information and data on disaster risks.</p> <p>2. Improving identification, assessment and monitoring of hazards, vulnerabilities and capacities.</p> <p>3. Strengthening capacities and resource base for institutions involved in early warning systems, risk mapping including observational and research sub-systems.</p>	<p>1. Higher quality information and data on disaster risks.</p> <p>2. Risk identification and assessment.</p> <p>2. Capacity for hazard and vulnerability mapping and monitoring improved.</p> <p>3. Early warning system enhanced at national and regional levels.</p>	<p>2. Compared with 2005 baseline, an increased number of countries collect hazard risk data and have established systems to disseminate information on hazards.</p> <p>2. Compared with 2005 baseline, an increased number of countries have vulnerability assessment of health and school facilities identified and defined national plans for their safety.</p> <p>3-5. At least 2 RECs have sub-regional hazard risk early warning systems and protocols for sharing such</p>	<p>AU Commission/ NEPAD Planning and Coordinating Agency, AfDB</p> <p>RECs</p> <p>Specialized sub-regional organisations: ACMAD, AGHRYMET, SADC-DMC, ICPAC, RCMRD, RECTAS etc.</p> <p>National governments</p> <p>Civil Society</p>

	<p>4. Compiling and standardising, as appropriate, statistical information and data on regional disaster risks and vulnerabilities, impacts and losses.</p> <p>5. Cooperating regionally and internationally to assess and monitor regional and trans-boundary hazards.</p> <p>6. To develop framework for action to reduce urban multi-dimensional vulnerability, with impact in different type of urban risks.</p>	<p>4. Databases established at national and regional levels to generate standardised statistical data on risks.</p> <p>5. Transboundary risk assessments and monitoring are conducted.</p> <p>6. Framework for multi-dimensional urban risk is developed.</p>	<p>early warning information with countries.</p> <p>6. Number of cities with policies and/or strategies on Safer Cities and multi-dimensional vulnerability reduction.</p>	<p>Scientific institutions and research centres</p> <p>All relevant UN agencies</p>
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STRATEGIC AREAS OF INTERVENTION	MAJOR AREAS OF ACTIVITY	EXPECTED RESULTS	MEASURABLE INDICATORS	INSTITUTIONS INVOLVED
<p>3. Increase public awareness of disaster risk reduction</p>	<p>1. Improving dissemination and communication of information.</p> <p>2. Promoting integration of DRR in the formal and informal education systems and specifically the health sector.</p> <p>3. Expanding the role of the media.</p> <p>4. Strengthening the role and experience in DRR of traditional and local authorities and other opinion leaders.</p>	<p>1. Systems for information dissemination and communication developed.</p> <p>2. Advocacy materials developed and disseminated among policy makers and decision makers.</p> <p>3. DRR incorporated in primary, secondary and tertiary education institutions.</p> <p>4. Network and partnership with media developed at national level.</p>	<p>1. Network or coalition for knowledge management and capacity development established and operational, including Sub-regional specialised Centres for disaster risk reduction as appropriate, with ownership and resource allocation of the AU.</p> <p>2. Compared with 2005 baseline, increased number of countries with school curricula in educational system on DRR.</p>	<p>AU Commission/ NEPAD Planning and Coordinating Agency</p> <p>RECs</p> <p>National governments and local authorities</p> <p>Civil Society</p> <p>Media associations</p> <p>All relevant UN agencies</p>

	<p>5. Strengthening the role of women, youth and other vulnerable groups in decision making in DRR issues.</p>	<p>5. Training and other capacity development activities tailored for traditional and local authorities.</p> <p>6 Youth, women, elderly and vulnerable groups engaged in decision-making processes for DRR.</p>		
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STRATEGIC AREAS OF INTERVENTION	MAJOR AREAS OF ACTIVITY	EXPECTED RESULTS	MEASURABLE INDICATORS	INSTITUTIONS INVOLVED
<p>4. Improve governance of disaster risk reduction institutions and reduce the underlying risk factors</p>	<ol style="list-style-type: none"> 1. Assessing the existing capacities, specifically in the health and education sector. 2. Harmonizing DRR policies & strategies at regional and national levels. 3. Developing and strengthening national platforms for DRR at required level. 4. Strengthening decentralization of DRR interventions. 5. Promoting public/private partnerships to advance DRR in practice. 6. Increasing gender sensitivity of DRR policies, legislation and programmes. 7. Operationalising guidelines for mainstreaming DRR into 	<ol style="list-style-type: none"> 1. National gap analyses are conducted. 2. Support provided for harmonizing DRR policies and strategies at requisite levels. 3. National platforms developed. 4. DRR responsibilities and resources decentralized. 5. Increased private investment and joint private-public initiatives in DRR 6. Gender concerns and needs incorporated into DRR policies, legislation and programmes. 7. Increased integration of DRR measures in sector 	<ol style="list-style-type: none"> 3. Compared with 2005 baseline, an increased number of countries with a functioning national, multi-sectoral platform for DRR based on a permanent dialogue on DRR issues between all stakeholders. 7. Compared with 2005 baseline, and increased number of countries with integrated DRR and climate variability and change 	<p>AU Commission/NEPAD Planning and Coordinating Agency</p> <p>RECs</p> <p>National governments including Ministries of Health, Urban Planning and Local Authorities</p> <p>Civil Society (including private sector)</p>

	<p>sector and cross-sector development policies and programmes, particularly in agriculture, health and climate change adaptation, and drought and desertification control.</p> <p>8. Including DRR concerns in public regulation on land use, physical development and infrastructure development, emphasising the importance of safe schools and hospitals.</p> <p>9. Strengthening and expanding social protection mechanisms.</p>	<p>programmes.</p> <p>7. DRR and Climate Change Adaptation (CCA) programmes integrated at national level.</p> <p>8. Relevant land-use policies enhanced by integrating DRR concerns.</p> <p>9. Social protection programmes designed to reduce vulnerability to hazards.</p>	<p>adaptation planning and programming.</p> <p>8. Compared with 2005 baseline, an increased number of countries with established building codes and land-use management regulations.</p> <p>8. Compared with the 2005 baseline, an increased number of countries with plans to ensure the safety of schools and hospitals.</p>	<p>All relevant UN agencies</p>
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STRATEGIC AREAS OF INTERVENTION	MAJOR AREAS OF ACTIVITY	EXPECTED RESULTS	MEASURABLE INDICATORS	INSTITUTIONS INVOLVED
<p>5. Integrate disaster risk reduction in emergency response management</p>	<p>1. Advocating the inclusion of DRR in emergency risk management at local, national, sub-regional and regional levels.</p> <p>2. Preparing and disseminating guidelines for integrating disaster risk reduction in emergency response and management.</p> <p>3. Facilitating the orientation of emergency response management towards disaster risk reduction.</p> <p>4. Facilitating the strengthening of contingency planning and emergency response towards DRR.</p>	<p>1. DRR integrated into emergency response management.</p> <p>2. Advocacy material and tools developed to facilitate the integration of DRR into emergency response and management.</p> <p>3. Guidelines for integration of DRR into emergency response prepared in different languages.</p> <p>4. Training and accompaniment provided for integrating a DRR perspective into contingency planning and other emergency preparedness measures.</p>	<p>1. Compared with 2005 baseline, an increased number of countries with preparedness and contingency plans that apply DRR principles.</p> <p>4. Compared with 2005 baseline, an increased number of countries with comprehensive preparedness and contingency plans which are periodically tested and activated in a timely manner.</p>	<p>AU Commission/NEPAD Planning and Coordinating Agency</p> <p>RECs</p> <p>National governments</p> <p>Civil Society</p> <p>All relevant UN agencies</p>

	<p>5. Strengthening and when necessary developing coordinated regional approaches, and creating or upgrading regional policies, operational mechanisms, plans and communication systems to prepare for and ensure rapid and effective disaster response in situations that exceed national coping capacities.</p> <p>6. Promoting the establishment of emergency funds, where and as appropriate, to support response, recovery and preparedness measures.</p>	<p>5. Policies, mechanisms, plans and systems and reviewed and enhanced to facilitate a regional response to disasters that exceed national capacities.</p> <p>6. Funds are in place for emergency response, preparedness and recovery activities.</p>		
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STRATEGIC AREAS OF INTERVENTION	MAJOR AREAS OF ACTIVITY	EXPECTED RESULTS	MEASURABLE INDICATORS	INSTITUTIONS INVOLVED
<p>6. Support Overall co-ordination and monitoring of the implementation of the Strategy</p>	<p>1. Providing secretariat support to AU Commission and NEPAD Planning and Coordinating Agency (NPCA) in their efforts to pursue the implementation of the Strategy and Programme of Action.</p> <p>2. Co-ordinating the mapping of the priority needs in the region.</p> <p>3. Leading the process of linking the implementation of the strategy with the outcomes of the World Conference on Disaster Reduction (WCDR).</p>	<p>1. Secretariat support to AU Commission and NEPAD provided for effective implementation of the Strategy and Programme of Action</p> <p>2. Priority needs in the region are mapped and agreed.</p> <p>3. The strategy is aligned with the HFA and monitoring processes are designed and conducted accordingly</p>	<p>1 & 5. Functional and sustainable units for DRR within AU Commission/NPCA and RECs</p> <p>1. Reconstitution of the Africa Working Group with technical expertise on disaster risk reduction to coordinate and guide the implementation of the Africa Strategy and Programme of Action for DRR</p> <p>3. Biennial progress reporting on the implementation of the ARSDRR within the HFA.</p>	<p>UNISDR Africa along with other specialized UN agencies and ISDR system.</p>

	<p>4. Co-ordinating the collaboration with development partners for the integration of DRR into development programmes in Africa.</p> <p>5. Facilitating the development of sub-regional strategies and plans in order to harmonise with the Strategy and ISDR.</p>	<p>4. Development programmes in Africa include DRR measures.</p> <p>5. Sub-regional strategies developed in harmony with the Strategy and the HFA</p>	<p>1-5. The Africa Regional Platform is institutionalised with a secretariat and a programme</p>	
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“We are determined to deal once and for all with the scourge of conflicts and violence on our continent, acknowledging our shortcomings and errors, committing our resources and our best people, and missing no opportunity to push forward the agenda of conflict prevention, peacemaking, peacekeeping and post-conflict reconstruction. We, as leaders, simply cannot bequeath the burden of conflicts to the next generation of Africans.” (Paragraph 9 of the Tripoli Declaration of 31 August 2009).