

AFRICAN UNION

الاتحاد الأفريقي



UNION AFRICAINE

UNIÃO AFRICANA

**SECOND AFRICAN UNION CONFERENCE
OF MINISTERS RESPONSIBLE FOR
MARITIME TRANSPORT
12-16 OCTOBER 2009
DURBAN, SOUTH AFRICA**

AU/MT/MIN/DRAFT/PI.Ac. (II)

PLAN OF ACTION MARITIME TRANSPORT

2009 - 2012

INTRODUCTION

The Plan of Action adopted in Abuja, Nigeria, on 23 February 2007 by the Ministers responsible for Maritime Transport at their First Conference organized by the African Union covers the period 2008 – 2010.

This Plan of Action constitutes a road map primarily aimed at outlining the global objectives pursued in the bid to improve African maritime transport, the major activities or actions identified for attaining the objectives, the measures of output, the lead and other institutions responsible for the implementation of the activities detailed in the Action Plan.

Some of the Action items have been implemented by the responsible parties. The Plan of Action was reviewed and updated in the Conference of Ministers Responsible for Transport held in Algiers, Algeria in 21 – 25 April 2008. The Plan of Action was further reviewed at the Second African Union Conference of Ministers Responsible for Maritime Transport held in Durban, South Africa on 12 – 16 October, 2009.

At present, the financial implications of the Plan of Action can not be meaningfully estimated. However, such estimates will be carried out prior to implementation of each of the activities programmed and reviewed as necessary.

Moreover, the Plan of Action constitutes a negotiation document vis-à-vis development partners likely to support Africa in its efforts at developing maritime transport in the continent.

The African Union Commission will remain the key coordination organ for facilitating implementation of the Plan of Action at the continental level.

| N^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------------|--|--|--|-------------------------|--------------------------------------|-----------------|
| 1 | Institutional and Legal Measures | | | | | |
| 1.1 | Implementation of Charter. | Ratification of the African Maritime Transport Charter and Notification to AU. Accelerate establishment of Charter Follow-up Mechanism. Institute a reporting mechanism for the Plan of Action. | Charter enters into force | AU | RECs, States, MOWCA, IMO | 2010 |
| 1.2 | Enhance and strengthen national capacities to ratify and implement international conventions | Provide the necessary technical assistance to maritime administrations in collaboration with International Maritime Organisation (IMO), ILO (International Labour Organization), and other specialized organizations such as International Hydrographic Organization | Conventions ratified; legislations updated and implemented | AU | RECs, States, IMO, MAWCA, UASC, IHO. | 2011 |
| 1.3 | Ensure better coordination of continental endeavours in the maritime transport sub-sector | Creation of a continental coordination structure for the maritime transport sub-sector in line with the Maritime Charter. Creation of a maritime transport coordination unit within the African Union Commission | Decision of the Assembly of the Union | AU | RECs, States, MOWCA, UASC | 2011 |
| 2 | Capacity Building | | | | | |
| 2.1 | Develop Africa's training | Audit and creation of regional | Report | AU, RECs | States, PAPC, | 2014 |

| N^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------------|--|---|---|---|---|---|
| | capacities in the area of maritime and port administration | <p>centres for technical training and maritime science</p> <p>Study of the adequacy Africa's training capacities</p> <p>Promotion and strengthening of partnerships with international maritime training institutions</p> <p>Harmonisation of training programmes</p> <p>Provision of relevant equipment and resources for the training centres</p> <p>Education and training of African personnel in the field of maritime transport and maritime services.</p> <p>Study of the profiles of maritime administrations</p> <p>Increase the number of African seafarers</p> | <p>Report</p> <p>Agreements signed and implemented</p> <p>Framework adopted and implemented</p> <p>Centre equipped</p> <p>Number trained</p> <p>Report</p> <p>Number of African seafarers</p> | <p>AU, RECs</p> <p>States</p> <p>AU, RECs</p> <p>States</p> <p>States</p> <p>AU, RECs</p> <p>States</p> | <p>IMO, ILO, OMAOC</p> <p>States, PAPC, IMO, ILO</p> <p>AU, RECs, PAPC, IMO, ILO</p> <p>States, PAPC, IMO, ILO</p> <p>AU, RECs, IMO</p> <p>AU, RECs, IMO</p> <p>States, IMO, PAPC</p> <p>AU, RECs, PAPC, IMO, ILO</p> | <p>2011</p> <p>2011</p> <p>2011</p> <p>2011</p> <p>2011</p> <p>2010</p> <p>2011</p> |
| 2.2 | Enhance the capacities and promote integration | Encouragement and enhancement of access to | Number of women trained | States | AU, RECs, MOWCA, | 2011 |

| N^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------------|---|--|---|-------------------------|---|-----------------|
| | of women in the maritime sector | maritime training opportunities for women Strengthening the role of women in the maritime sector | Number of women employed Number of female entrepreneurs in the sector. | States | PAPC, IMO, ILO | |
| 2.3 | Combat STDs, HIV/AIDS | Sensitise maritime transport and ports personnel through education | Reduced prevalence rates | States | AU, RECs, IMO, MOWCA, WHO, PAPC, IMO | 2011 |
| 2.4 | Develop partnerships between Governments and maritime and port sector organisations | Promotion of performance contracts between the State and maritime and port sector organisations | Contracts executed | States | AU, RECs, MOWCA, PAPC, UASC, Private Operators | 2011 |
| 2.5 | Strengthen capacity building for coastal, flag state and port state control implementation. | Training of personnel and strengthening of institutions to achieve effective discharge of coastal, flag and port state responsibilities. Assistance in IMO Member States Voluntary Audit. | Number of surveyors trained | States | AU, IMO, RECs, PSC, MoUs | 2011 |
| 3 | Strengthening Maritime Safety and Security | | | | | |
| 3.1 | Improve safety of navigation of coastal, inland waterways, port/harbour approaches | <ul style="list-style-type: none"> • Aids to Navigation: Develop and maintain adequate, effective and reliable Aids to Navigation. | Report on degree of compliance with IMO voluntary | States | AU, Member States, RECs, with the assistance of | 2011 |

| N ^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------|--|--|---|------------------|--|------------------|
| | and within ports/harbours in Africa | <ul style="list-style-type: none"> • Hydrography: Provide for the procurement and compilation of hydrographic data and the publishing, dissemination and updating of nautical charts, including Electronic Navigational Charts, and nautical information necessary for safe navigation | audit scheme relating to Aids to Navigation and Hydrography | States | IMO, IALA. AU, Member States, RECs, with the assistance of IMO, IHO | 2011 |
| 3.2 | Acceptance of the Memoranda of Understanding on port State control by the concerned States | Implementation of the Memoranda of the Understanding on Port State Control by Member States. and training of surveyors. | Improved security of ships and seafarers Increased number of ship inspection | States | AU, RECs, PAPC, IMO, All PSC MOUs. | 2010 |
| 3.3 | Ensure the security of ships, ports/ship interface. | Implementation and compliance with Chapters V and XI-2 of the 1974 SOLAS Convention, as amended, ISPS Code, SUA convention and its Protocol and measures for combating piracy at national level through development of relevant legislation, LRIT and AIS. Assistance for implementation | Security plan established Security plan established | States “ | AU, PAPC, RECs, IMO, All African MOUs on PSC. ” | 2011 2010 |

| N ^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|--|--|--|---|--|----------------------|----------|
| | | <p>of the Djibouti Code as applicable.</p> <p>Development and implementation of measures to ensure supply chain security</p> | | | | |
| 3.4 | Safety of domestic ferries and non-convention vessels | Adoption and implementation of the IMO Safety regulations on non-convention ships, 2007 including fishing vessels. Training of vessel supervisors and development of domestic regulations thereof. | Number of States updating maritime legislations | States | AU, IMO, RECs, PAPC, | 2011 |
| 3.5 | Promote the human element in maritime safety and security and in the logistics chain | Implement a strategy in respect of the role of the human element in maritime transport safety and security | Reports | States | AU, RECs, PAPC | 2010 |
| Implement the directives concerning passenger transport in inland waterways. | | Reports | States | AU, RECs, PAPC | 2011 | |
| Implement the directives concerning maritime cabotage | | | | | 2012 | |
| 3.6 | Protect the marine environment | Appraisal study of eco-systems threatened by maritime transport | Impact study report | States | AU, RECs, IMO | 2010 |
| Enhancement of marine and coastal environment protection in all maritime transport | | Report | States | AU, RECs, IMO, All African MOUs on PSC | 2011 | |

| N ^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|---|---|--|--|------------------|---|----------|
| | Prevention of illegal dumping of waste and radio-active waste. | operations (MARPOL and its Protocols, Bunker Convention, AFS Convention and others) | | | | |
| Establishment of contingency plans to prevent spills | | No of contingency plans developed. | States | AU, RECs, IMO | 2010 | |
| Ballast water management and prevention of pollution by dangerous and hazardous substance (HNS Convention). | | Report | States | AU, RECs, IMO | 2010 | |
| | | Fight against the dumping of toxic waste along African coasts through ratification of all international convention on anti-dumping and enactment of domestic legislation thereof (London Convention) and introduce effective reporting system. | No of conventions ratified and domestic legislation enacted. | | | |
| 3.7 | Development of capacities for preventing and combating pollution, and implement related international conventions | Enhance national and regional capacities with a view to preventing, controlling and combating pollution particularly through training, exchange of skills and knowledge programmes | Increase in number of ratifications of international conventions | States | AU, RECs, IMO, All African MOUs on PSC. | 2012 |

| N ^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------|---|--|---|------------------|----------------------|------------------|
| | | Revision and improvement of national legislations including the OPRC/HNS Protocol 2000. | National maritime legislation enacted Number of national contingency plans developed Secure a legal framework to protect biodiversity and the marine environment. | States | AU, RECs, IMO | 2011 |
| 3.8 | Provide the means to strengthen legal capacities of national maritime authorities | Development, revision and updating of national maritime legislations and their enabling texts. Access to funding and human resources. | Legislation updated and in force in all countries Moyens humains et matériels et financiers disponibles | States | AU, RECs, IMO, MOWCA | 2011 |
| 3.9 | Create regional coast guard networks and surveillance facilities, cooperation and coordination in the field of search and rescue. | Adoption and implementation where relevant of IMO/MOWCA resolution/MOU on Coastguard Network and other relevant conventions. | Regional and sub-regional rescue centre operational | AU, RECs | States, IMO, MOWCA | 2011 2011 |

| N^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------------|--|--|-------------------------------|-------------------------|-----------------------|-----------------|
| | | Establish regional search and rescue centres and sub-centres. | | AU, RECs | States, IMO, MOWCA | |
| 3.10 | Establishment of Global Maritime Distress System for Security (GMDSS). | Establishment of national, regional search and rescue centers, provision of adequate human resources and equipment and training, development of contingency plan on search and rescue. | No of centres established | States, IMO, AU | States, IMO | 2011 |
| 4 | Enhancement of Port Performance | | | | | |
| 4.1 | Improve port management and operations | Enhancement of a data base on port and maritime activities as well as hydrographic data. | Reports | States | AU, PAPC, RECs | 2011 |
| | | Promotion of measures to improve port management and operations particularly audits, management control, cargo-handling and conservation of the marine environment. | Port performance indicators | States | AU, PAPC, RECs | 2011 |
| | | Harmonisation of restructuring programmes through encouragement of private-public partnerships | Guidelines available | States | AU, PAPC, RECs | 2011 |
| 4.2 | Strengthen facilitation of international and regional | Adoption of the 1965 FAL Convention | Establishment of FAL National | States | AU, PAPC, RECs, | 2011 |

| N^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------------|--|--|---|-------------------------|--|------------------|
| | maritime traffic. | Adoption of the electronic data system (EDIMAR system) with a view to improving movement of ships, seamen and goods, and reducing the number of documents and dwell time of ships in ports. Creation of one-stop shops. | Committees and reduction of ships dwell time | " " | MOWCA, IMO, UASC " | " " |
| 4.3 | Improve maritime transport management systems | Creation of data banks for maritime transport management. Establishment of observatories. | Database available | States | AU, RECs, MOWCA, IMO, UASC | 2012 |
| 4.4 | Promote quality maritime transport | Adoption and use of improved technical standards. | Standards applied | States | AU, RECs, IMO, UASC | 2011 |
| 4.5 | Organise the activities of maritime transport auxiliary services | Enact appropriate and harmonised legislations for African countries. Promotion of African National Operators in maritime professions and maritime transport auxiliaries. | Legislations applied Rights of auxiliaries defined and applied and the number of such enterprises. | States States | AU, RECs, UASC, MOWCA, IMO AU, RECs, UASC, MOWCA, IMO | 2010 2013 |

| N^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------------|---|---|---|-------------------------|---|-----------------|
| 4.6 | Improve the competitiveness of African ports | Identification of the causes of non-competitiveness of African ports | Report | States | AU, RECs, MOWAC, PAPC, All African MOUs on PSC. | 2012 |
| | | Acquisition of adequate equipment and infrastructure | Equipment installed and operational. | States | AU, RECs, MOWAC, PAPC | 2013 |
| | | Identification and implementation of key development projects | Projects executed | States | AU, RECs, MOWAC, PAPC | 2011 |
| | | Reduction in port transit charges | Percentage of reduction | States | AU, RECs, MOWAC, PAPC | 2011 |
| 5 | Strengthening of inter-African and International Cooperation | | | | | |
| 5.1 | Facilitate access to and from the sea and freedom of transit for landlocked countries | Implement the facilitation agreements (Almaty Programme of Action, various other regional programmes etc...). | National and regional facilitation committees | AU, RECs | States, PAPC, MOWCA, UASC | 2011 |
| | | Improvement of maritime transport infrastructure. | Work accomplished | States | States, PAPC, MOWCA | 2011 |
| | | Development of dry ports and maritime logistics centres. | Work accomplished Work | " | " | " 2013 |

| N ^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------|---|---|---|---|---|---------------------------------------|
| | | <p>Use of navigable internal waterways and, eventually, building of navigable canals to link up landlocked countries.</p> <p>Creation of railway, road and oil pipeline development corridors.</p> <p>Improvement of corridors performance.</p> <p>Implementation by different States of inter-State conventions on transit transport</p> <p>Conduct demand analysis for alternative and or additional seaports and communication technology.</p> | <p>accomplished Work accomplished</p> <p>Facilitation measuring approach</p> <p>Facilitation measuring approach</p> <p>Report of study.</p> | <p>States</p> <p>AU, RECs</p> <p>AU, RECs</p> <p>AU, RECs</p> | <p>States, PAPC, MOWCA</p> <p>States, PAPC, MOWCA</p> <p>States, PAPC, MOWCA</p> <p>States, PAPC, MOWCA</p> | <p>20014</p> <p>20014</p> <p>2011</p> |
| 5.2 | Reinforce communication and information sharing and database among merchant marine administrations/ maritime administrations. | Establishment of information networks among African Maritime Authorities. | Network functional | States | AU, RECs, PAPC, MOWCA, IMO, All African MOUs on PSC. | 2014 |
| 5.3 | Improve maritime transport conditions and | Encourage and/or enhance the creation of shippers' councils. | Council created | States | AU, RECs, UASC | 2011 |

| N^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------------|---|--|---|---|--|-------------------------|
| | protect the interest of shippers | <p>Improvement of skills up-grading workshops on maritime transport integrated logistics chain for African shippers</p> <p>Defence and protection of the interests of shippers using international conventions as applicable and workshops on the new UNCITRAL Convention on International Carriage of Goods Partially or Wholly by Sea.</p> | <p>Workshops and seminars organised</p> <p>Report</p> <p>Reduction of ports access, freight and transit costs</p> | <p>States</p> <p>States</p> <p>States</p> | <p>AU, RECs, UASC</p> <p>AU, RECs, UASC</p> <p>UA,CER,MOWCA, UASC</p> | <p>2011</p> <p>2011</p> |
| 5.4 | <p>Promote cooperation among maritime transport service providers (Shipping lines)</p> <p>Promote joint venture in maritime transport services.</p> | <p>Promotion of African companies</p> <p>Development of joint venture companies (joint ventures) in the area of maritime transport through shipping consortia and “slot chartering”.</p> | Volume of goods transported by African shipping companies | States | AU, ADB, RECs, UASC | 2014 |
| 5.5 | Cooperation and knowledge sharing among technical experts | Institution of sector-specific/specialised Forum for technical experts such marine engineers, maritime lawyers, trade negotiators, bankers, equipment operators, shipowners and other maritime | Number of events organized. | AUC | RECS, professional industry associations, States and all stakeholders. | 2011 |

| N^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------------|---|--|--|-------------------------|--|-----------------|
| | | operators. | | | | |
| 6 | Facilitation and Financing of Maritime Transport and Ports | | | | | |
| 6.1 | Promote acquisition of vessels | Enhance the development of funding instruments for vessels acquisition. | Tonnage belonging to and used by African countries | States | AU, ADB, RECs | 2010 |
| 6.2 | Facilitate and encourage the creation of African ship registries. | Development of a legal and appropriate regulatory environment for ship registration. | Registries established | AU | RECs, States, MOWCA, IMO | 2014 |
| 6.3 | Promote and foster mobilisation of financial resources for maritime transport | Appraisal of States disengagement policies and impact on maritime transport. | Appraisal report | AU | RECs, ADB, States, MOWCA, PAPC | 2012 |
| | | Facilitation of funding for integrating maritime transport projects. | Number of financing obtained | AU | ADB, RECs, States, Development Partners, African Private Operators | 2014 |
| 6.4 | Improve bunkering services | Creation of regional bunkering centres/development of offshore logistics support hubs. | Regional centres operational | RECs | AU, States, PAPC | 2011 |
| 7 | Promote Development of Maritime Transport Equipment (Ship Building, Repair and Manufacture of Equipment) | | | | | |
| 7.1 | Promote the development and/or strengthening of ship building and repair yards | Identification and support to ship building and repair yards. | Data base | States | AU, RECs, MOWCA | 2011 |
| | | Development of and support to shipyards | Reports | States | AU, RECs, MOWCA, All | 2014 |

| N^o | OBJECTIVES | ACTIONS | MEASURES OF OUTPUT | LEAD INSTITUTION | RESPONSIBILITY | DURATION |
|----------------------|-------------------|----------------|-------------------------------|-----------------------------|-------------------------|-----------------|
| | | | | | African MOUs on PSC. | |