







### MINISTERIAL CONFERENCE ON AVIATION SECURITY AND FACILITATION IN AFRICA

### WINDHOEK, NAMIBIA, 4-7 APRIL 2016

# MINISTERIAL SESSION 7 APRIL 2016

**REPORT** 

#### **PART I - INTRODUCTION**

### 1. VENUE, DATE AND ATTENDANCE

- 1.1 The Ministerial Conference on Aviation Security and Facilitation in Africa was jointly organized by the Government of Namibia, African Union Commission (AUC), African Civil Aviation Commission (AFCAC) and International Civil Aviation Organization (ICAO) in Windhoek, Namibia, from 4 to 7 April 2016 in two Sessions.
- 1.2 The Experts' Session was held on 4 to 6 April 2016, and the Ministerial Session was held on 7 April 2016. The Conference was attended by 220 participants including, officials of African States, International and regional organizations, partners and other stakeholders. The List of Participants is provided at **Appendix D**.

#### 2. OBJECTIVE OF THE CONFERENCE

- 2.1 The main objective of the Conference was to reinforce the political commitment of African States for the successful implementation of the Comprehensive Regional Implementation Plan for Aviation Security and Facilitation in Africa (AFI SECFAL Plan), thus supporting a framework through which African States, donor States, organizations and industry coordinate their activities with a view to ensuring the effective implementation of aviation security and facilitation.
- 2.2 The intended outcome of the Ministerial Conference was the adoption of a Declaration on aviation security and facilitation in Africa, along with associated targets, which would subsequently be submitted to the AU Summit of Heads of State and Government for endorsement thus obtaining the desired ultimate continental political commitment.

#### 3. OPENING OF THE MEETING

- 3.1 The Ministerial Conference on Aviation Security and Facilitation in Africa was opened by the Right Honourable Prime Minister of the Republic of Namibia, Mrs. Saara Kuugongelwa-Amadhila. In her opening statement, she underscored the importance of security in the development of any economic sector, including air transport and tourism. She also recognized Africa's vulnerability to emerging threats such as cyber threat and other acts of unlawful interference to civil aviation, and highlighted that the implementation of the ICAO Comprehensive Regional Implementation Plan for Aviation and Facilitation in Africa (AFI SECFAL Plan) will play an important role in near-term and long term aviation security and facilitation progress.
- 3.2 The representative of the AUC, Mr. David Kajange, reaffirmed the reality that, this century witnessed a wave of new and brutal forms of terrorism including, using aircraft as a tool of unlawful interference to air travel. In addition, the modus operandi of modern terrorists where suicide is the norm rather than the exception, has posed a confounding challenge to aviation security stakeholders, specifically in air transport sector which offers a more attractive target due to its high vulnerability and potential for notable large scale destruction and mass casualties. He confirmed that AUC will endeavour to submit the outcome of the meeting, including the Declaration and Targets on Aviation security and Facilitation in Africa to the AU Assembly of Heads of State and Government in July 2016 for endorsement.

- 3.3 The President of ICAO Council, Dr. Olumuyiwa Benard Aliu, noted that recent incidents illustrate that there is no doubt that aviation is, and remains, a target of choice for terrorists, and the global policy and regulatory framework have become much more responsive to this very aspect of today's dynamic risk context. He informed the meeting that this response was enabled by ICAO's steadfast commitment to aviation security and facilitation, which also enabled Member States, to realize greater benefits from capacity-building and targeted technical assistance activities and is a key priority for ICAO under the No Country Left Behind Initiative.
- 3.4 He informed the Conference that this event is a milestone in the evolution of civil aviation security and facilitation in Africa and beyond, with the Plan forming a frame work through which African States, organizations and industry coordinate their efforts and activities.
- 3.5 AFCAC President thanked the delegates for committing their valuable time and resources to ensure the success of this significant Conference dedicated to the improvement of Aviation security and facilitation in the AFI region. He further reiterated AFCAC commitment to the aviation security and facilitation through the Regional Aviation Security and Facilitation Group for Africa (RASFG- AFI) activities.
- 3.6 The Chairman of the AFI SECFAL Plan Steering Committee (SC) gave a detailed background of the Plan, emphasising the SC devotion to the effective implementation of the Plan, with concerted efforts of all stakeholders.
- 3.7 Development Partners and Stakeholders including United Nations Counter-Terrorism Committee Executive Directorate (UNCTED), European Union, World Customs Organization, China, Malaysia, Indonesia, Saudi Arabia, International Criminal Police Organization (INTERPOL), United Arab Emirates, United States, African Airlines' Association (AFRAA) and International Air Transport Association (IATA) made remarks and presentations in support of the AFI SECFAL Plan, and pledged continued cooperation.

#### PART II - PROCEDURAL MATTERS

#### 4. ELECTION OF THE BUREAU AND ADOPTION OF THE AGENDA

- 4.1 The Conference elected the bureau with Namibia as Chairperson, Burkina Faso as Vice-Chairperson and Uganda as Rapporteur.
- 4.2 The Conference reviewed and adopted its Agenda, provided as **Appendix A** to this report.

#### PART III – WORKING SESSION

# 5. OVERVIEW OF AVIATION SECURITY AND FACILITATION IN AFRICA

#### Status of aviation security and facilitation in Africa

5.1 The Ministers noted the status of Aviation Security and Facilitation in Africa from the perspective of ICAO, AFCAC and AU Commission as reported by experts. The

status availed by ICAO highlighted the major challenges and the progress made. Particular focus was made on the results of the ICAO Universal Security Audit Programme in Africa as compared to the global results, a summary of the AFI SECFAL Plan, associated targets including timeframe for its implementation, and capacity-building efforts being made in Africa.

- AFCAC underscored the challenges and major issues concerning aviation security and facilitation in Africa in mitigating new and emerging threats including insider threat in the aviation industry; capacity building of Aviation Security (AVSEC) personnel and retention; implementation of the security aspects of Annex 9 to Convention on International Civil Aviation; cargo security; one-stop security concept; modernization of security equipment; risk management and information sharing; coordination and usage of AVSEC Pool of Experts within Africa; secondment of experts to strengthen AFCAC; non-attendance in AVSEC meetings; aviation security Point of Contact (PoC) Network; and timely approval of regulations.
- 5.3 The AU Commission presented its activities including implementation of a pilot project under the EU-Africa Infrastructure Partnership. The pilot project was developed in Support of the Air Transport Sub Sector and Satellite Service Applications in Africa which has components on aviation safety, aviation security and satellite based air navigation systems.
- AU Commission sought the conference to explore a framework that will allow the pilot project to add value to the AFI SECFAL Plan in implementing the Declaration and Targets on aviation security and facilitation in Africa. This could be achieved, by the way forward to facilitate the ownership of the end result of the project by African States, through continuity of required services and design a coordination framework, among key stakeholders and partners in strengthening aviation security and facilitation in Africa.
- 5.5 It was concluded that in the future, a good communication framework on such critical capacity building project should be established by the executing agency of the project, in order to make aware all member States of the African Union, as well as criteria for the identification of priority States that benefited the project should be defined. The results of the AU Commission project would be considered for continuity in other countries through various initiatives which would be taken by interested stakeholders and partners. The participation of regional economic communities (RECs) and AFCAC as members of the project steering committee of such projects is encouraged.

#### ICAO Traveller Identification Programme (TRIP) Strategy

The ICAO TRIP objectives, the cooperation and coordination between the various actors and the benefit of the TRIP in regard to AVSEC and FAL were described. The need for securing and safeguarding the border documents issuance system and the use of INTERPOL Stolen and Lost Travel Document (SLTD) Database by States, were emphasized.

#### Introduction to Public Key Directory (PKD)

5.7 It was underscored by ICAO that the PKD is an essential component of ICAO TRIP and a vital tool for Border Controls for the efficient and secure reading and verification of eMRTDs. The PKD provides an organized, simple, secure and cost effective system for

sharing validated up-to-date Public Key information, which avoids the complicated process of exchanging certificates between States.

- The increasing number of participating States, as well as the significantly reduced enrolment and membership fees were highlighted. Nevertheless, the significant gap between the number of States issuing ePassports and those in the PKD, implies that the full benefit of the PKD is not being realized. It was highlighted that investments made by a State to develop an ePassport would have little or no added value, if the State does not participate in the PKD.
- 5.9 ICAO clarified the as a prerequisites before joining the PKD States may subscribe to PKD prior to issuing eMRTDs, to benefit from its use in validating existing ePassports of States that are part of the PKD, as well as ensuring that their own ePassports are developed in accordance with established guidelines.

#### Advanced Passenger Information (API)

- The recent developments in Annex 9 to the Convention on International Civil Aviation with regard to API, and its advantages, as well as those of interactive API (iAPI) were reported by ICAO. ICAO also clarified the definition of the Advanced Passenger Information (API), and highlighted API data and transmission system, API policy and regulations, iAPI and the API regulatory framework with a special attention drawn on the benefits of the API.
- Concerns on guarantee on the protection of passenger data and the necessity to amend the national regulatory framework to implement API were raised. ICAO clarified that data protection needs to be integrated into the API requirements to ensure its protection. ICAO further emphasised the need to align national regulations with the specifications contained in API guidelines for States who decide to implement API.

# 6. PARTNERS/STAKEHOLDERS' INITIATIVES ON AVIATION SECURITY AND FACILITATION IN AFRICA

#### European Commission/European Civil Aviation Conference (EC/ECAC)

6.1 The European Commission (EC) informed the Conference about the Civil Aviation Security (CASE) Project. The overall purpose of the CASE Project is to counter the threat of terrorism against civil aviation by improving the level of aviation security in partner States through capacity building activities. The CASE Project was officially launched on 1 November 2015. This four year Project (2015-2019) consists of capacity building activities to be organised for the benefit of partner countries in Africa and the Arabian Peninsula. The Project is funded by the European Union (EU) and implemented by the European Civil Aviation Conference (ECAC). The Chairman noted the presentation, and encouraged States and AFCAC to participate in the CASE Project. The Ministers took note of the information provided by EC.

# French Regional Civil Aviation Security Assistance Unit (CRASAC) on enhancing aviation security in Africa

6.2 The Ministers appreciated the background information provided by CRASAC. on the French Assistance Programme on Aviation Security in Africa, reporting on the

assessment they conducted on the impact of the programme, highlighting the challenges faced, as well as some of their successes.

#### International Criminal Police Organization (INTERPOL)

6.3 The Ministers were made aware of the INTERPOL activities on the prevention of unlawful occurrences through terrorism information and data. INTERPOL informed that Aviation security is linked to travel document security, identification management and border controls and should not be treated in isolation. Stolen and lost travel documents are among the most valuable assets for terrorists and international criminals. They indicated that they are encouraged by the ICAO Facilitation Panel, which recommended that Member States promptly report information for inclusion in INTERPOL SLTD Database and also use the database at entry and exit border points. It was stressed that the fraudulent use of travel documents by terrorists and criminals is a threat to security.

# United States of America on the Best Practices of Global Collaboration to combat unlawful interference to aviation in Africa

The Ministers noted the information provided by the USA/TSA on the Best Practices of Global Collaboration to combat unlawful interference to aviation in Africa, highlighting the current threats to civil aviation, the methods for perpetrating them and the subsequent countermeasures.

#### Airport Council International (ACI)

6.5 The Ministers noted with appreciation the benefits of the ACI Airport Excellence (APEX) in Security Programme, which aims to promote more secure airport operations worldwide. ACI seeks support from States in the programme implementation.

#### International Air Transport Association (IATA)

The Ministers were made aware of the IATA initiatives towards advancement of Aviation Security and Facilitation, highlighting their key initiatives (FastTravel, Cargo Capacity Building and Emerging Threats) launched to enhance security and facilitation in the civil aviation industry. IATA requested inclusion of the initiatives in the AFI SECFAL plan to enhance aviation security and facilitation. It was suggested that Regional Economic Communities (RECs) be involved in the invitation process, duplication of efforts etc. which are a challenge to States budgetary constraints.

#### African Airlines Association (AFRAA)

AFRAA reflected on the approach relating to the enhancement of aviation security and facilitation in Africa. AFRAA urged States to consult with industry stakeholders in a collaborative manner when developing future regulatory and policy-making initiatives. States that have not ratified the Montreal Protocol of 2014 on Unruly Passengers among other subjects were urged to do so. AFRAA also urged all stakeholders to closely collaborate and cooperate to enhance the effectiveness of the security system and to cooperate under the auspices of ICAO to counter cyber security threats. The Ministers took note of the insight provided by AFRAA.

#### 7. AFI SECFAL PLAN

#### Presentation of the AFI SECFAL Plan

AFI-SECFAL Plan Secretariat elaborated on AFI SECFAL Plan Objectives and Programme, and the overall benefits to enhance aviation security and facilitation in Africa in a sustainable manner. ICAO requested the meeting to support the adoption of a Declaration and its associated Targets for aviation security and facilitation with the results aimed at protecting Civil Aviation in Africa from being vulnerable to unlawful interference, including terrorist acts; and to demonstrate a strong political and technical commitment to building capacity, particularly in compliance with Annexes 9 and 17, and to share resources, experience and information in support of the AFI SECFAL plan.

#### Regional Aviation Security and Facilitation Group (RASFG)

- AFCAC highlighted initiatives taken in the past to create a regional Group on security in line with the decision of the African Union Conference of African Ministers of Transport (CAMT II) in Luanda, Angola and on the establishment of Aviation Security and Facilitation Group (RASFG- AFI) under the auspices of AFI SECFAL Plan. It indicated that during the establishment of the RASFG-AFI, the existing AFCAC AVSEC Working Group has served as its core. AFCAC urged that Aviation Security takes into account and follows the AFI Plan and AFI-CIS processes at its developmental phase to effectively engage international, regional organizations and member States.
- 7.3 Support to the AFI-SECFAL Plan and the establishment of the RASFG-AFI was expressed. Furthermore, the establishment of database for African Experts was encouraged and synergy in order to avoid duplication of effort should be enhanced.

# 8. DECLARATION AND AVIATION SECURITY AND FACILITATION TARGETS

- 8.1 The Ministerial Conference adopted the Windhoek Declaration and Targets during the event, stressing the need for compliance and effective implementation of the African Civil Aviation Policy, ICAO Standards and Recommended Practices (SARPs) and enhancement of the oversight thereof towards the targets' attainment. (Windhoek Declaration and Targets are attached as **Appendix B** and **C**).
- 8.2 The Declaration and targets on aviation security and facilitation in Africa will subsequently be submitted to the upcoming AU Assembly of Heads of State and Government for endorsement thus obtaining the desired ultimate continental political commitment.

#### 9. WORKSHOP

9.1 The Ministers noted the result of the workshop conducted during the conference a workshop which included presentations and panel discussions on ICAO's No Country Left Behind Initiative, the risk context in Africa, regional security cooperation mechanisms and PKD. The workshop highlighted some of the terrorism challenges States are facing, including the threat of MANPADS and the radicalization of youth, as well as counterterrorism obligations from UN Security Council Resolution 2178 (2014).

#### 10. ANY OTHER BUSINESS

10.1 The Conference recommended that a mechanism of implementation of the Declaration and Targets be established under the auspices of the AFI SECFAL Plan.

#### PART IV - CLOSING CEREMONY

11. The conference was closed by Honourable Alpheus. G.!Naruseb, Minister of Works and Transport of the Republic of Namibia. He thanked all the Ministers and delegates for entrusting him and the Republic of Namibia with the honour of chairing the conference.

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### Ministerial Conference on Aviation Security and Facilitation in Africa

### Windhoek, Namibia

4 - 7 April 2016

### AGENDA AND WORK PROGRAMME

### MINISTERIAL SESSION

### Thursday, 7 April 2016\*

	G CEREMONY
laster of Ceremo	onies: Hon. Sankwasa James Sankwasa, Deputy Minister of Works and Transport
08H00	Arrival of Invited Guests / Participants
08H05	Arrival of Members of the Diplomatic Corps
08H10	Arrival of Honourable Members of Parliament
08H15	Arrival of Honourable Ministers
08H20	Arrival of Hon. Laura McLeod-Katjirua, Governor of Khomas Region
08H25	Arrival of Mrs. Margaret Mensah-Williams, Chairperson of the National Council
08H30	Arrival of Hon. Dr. Peter Katjavivi, Speaker of National Assembly
08H35	Arrival of Mr. Peter Shivute, Chief Justice
08H40	Arrival of Hon. Netumbo Nandi-Ndaitwah, Deputy Prime Minister
08H45	Arrival of Mrs. Saara Kuugongelwa-Amadhila, Rt. Hon. Prime Minister of the Republic of Namibia
08H50	National and AU Anthems
08H55	Entertainment by Ponti
09H00	1) Welcome remarks by Hon. Alpheus G.!Naruseb, Minister of Works of Transport
09H05	2) Remarks by Mr. Hany El Adawy, President of AFCAC
09H10	3) Remarks by Dr. Bernard Aliu, President of the Council of ICAO
09H15	4) Remarks by Mr. David Kajange, African Union
09H20	5) Introduction of Keynote Speaker by Hon. Alpheus G.!Naruseb, Minister Works and Transport
09H45	6) Keynote Message by H.E. Dr. H. Geingob, President of the Republic of Name (to be delivered by the Rt. Hon. Prime Minister)
09H50	AU and National Anthem
09H55	Entertainment by Ponti
	GROUP PHOTO SESSION – HEAD OF DELEGATION ONLY

10H00 - 10H30	Coffee Break	
10Н30-10Н40	Keynote Address by African Minister Representative	
10H40 - 11H05	Statements by Partners' Representative  1) China 2) Indonesia 3) Malaysia 4) UAE 5) USA 6) EU 7) UNCTED 8) WCO	
11H05-11H10	<ul><li>a) Election of the Bureau</li><li>b) Adoption of the Agenda</li></ul>	
11H10-12H10	<ul> <li>a) Presentation of the Report of Experts Session</li> <li>b) Consideration and adoption of the draft Ministerial Declaration and Targets</li> <li>c) Any Other Business</li> </ul>	
12H10-13H30	Lunch Break	
13H30-13H45 Procedural Matters		
13H45-14H45	Working Session	
14Н45-16Н00	CLOSING CEREMONY	

<sup>\*</sup>Note: If necessary, the Ministerial Conference will continue for half-a-day on Friday, 8 April 2016.

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#### MINISTERIAL CONFERENCE ON AVIATION SECURITY AND FACILITATION IN AFRICA

#### 7 APRIL 2016

### WINDHOEK, REPUBLIC OF NAMIBIA

# WINDHOEK DECLARATION ON AVIATION SECURITY AND FACILITATION IN AFRICA

# WINDHOEK DECLARATION ON AVIATION SECURITY AND FACILITATION IN AFRICA, 7th APRIL 2016

**We**, African Ministers responsible for Civil Aviation Security and Facilitation, meeting in Windhoek, Republic of Namibia on 7 April 2016, on the occasion of the Ministerial Conference on aviation security and facilitation in Africa organized by the African Civil Aviation Commission (AFCAC) under the auspices of the African Union Commission (AUC);

**Mindful of** the Convention on International Civil Aviation done in Chicago on 7 December 1944;

**Mindful of** the Constitutive Act of the African Union (AU) adopted in Lomé, Togo, on 11 July 2000, particularly Articles 14, 15 and 16 thereof which entrust the AUC with the role of coordination in the transport, communication and tourism sectors;

**Mindful of** the Treaty Establishing the African Economic Community signed in Abuja, Nigeria, in June 1991;

**Mindful** of the Organization of African Unity (OAU) Convention on the Prevention and Combating of Terrorism adopted in Algiers, Algeria on 14 July 1991 and entered into force on 6 December 2012, which provides requisite conditions for the African Union Commission to build a framework to fully and effectively provide response to ever changing threats on the continent including civil aviation;

**Mindful of** the AU Agenda 2063, which amongst others provides for the implementation of the Yamoussoukro Decision towards the establishment of a single African air transport market, the introduction of an African passport issued by Member States, capitalizing on the global migration towards ePassports, and the abolishment of visa requirements for all African citizens in all African Countries by 2018;

Mindful of the third AU Conference of Ministers responsible for Air Transport held in Addis Ababa, Ethiopia, from 7 to 11 May 2007, under the theme "Achieving a single, safe and secure airspace for Africa's development and integration" which adopted the Declaration on aviation security in Africa and subsequently endorsed by the AU Assembly of Heads of State and Government in Accra, Ghana on 29 June 2007, through Decision EX.CL/Dec.359 (XI) and supplemented by specific policy contained in the African Civil Aviation Policy adopted by the Second African Union Conference of Ministers of Transport conducted in Luanda, Angola, from 21 to 25 November 2011, under the theme: "Consolidating the transport sector for the stimulation of economic integration in Africa" endorsed by ΑU Assembly of Heads of State and Government Addis Ababa on 23 to 27 January 2012 through Decision EX.CL/Dec.682 (XX);

**Mindful of** the strong links between the Strategic Objectives of the International Civil Aviation Organization (ICAO) and the United Nations 2030 Agenda for Sustainable Development, especially in recognition that safe and secure aviation and global connectivity contribute essentially to socioeconomic development;

**Mindful of** the Third African Union Conference of Ministers responsible for Air Transport, held from 7 to 11 May 2007 in Addis Ababa, Ethiopia, which adopted the Declaration on Aviation Security in Africa that was later endorsed by the AU Assembly in June 2007;

**Mindful of** the adoption of the Abuja Declaration on Civil Aviation Security in Africa by the African Ministers in charge of aviation security together with regional and international organizations, on 13 April 2010, in which they affirmed their commitment to preventing unlawful interference with civil aviation in all forms, with particular attention being placed on countering terrorist threats against civil aviation;

**Mindful of** the Regional Conference on aviation security, held in Dakar, Senegal, 17 to 18 October 2011, where African States appreciated ICAO's leadership role and agreed to intensify cooperation to enhance aviation security;

**Mindful of** the African Civil Aviation Policy (AFCAP) adopted by the Second Conference of the AU Ministers of Transport, in Luanda, Angola, on 25 November 2011 and the strategies and commitments developed in the Declaration, subsequently endorsed by the Summit of Heads of State and Government, in Addis Ababa, Ethiopia, on 27 January 2012;

**Mindful of** the meeting of African Ministers of Transport held in Luanda, Angola, from 21 to 25 November 2011 which deliberated on aviation security and agreed on several issues notable of which was the need to establish a Regional Aviation Security Group and set up a Counter Terrorism Research Unit within the African Centre for the Study and Research on Terrorism and to coordinate the implementation of the Abuja Declaration and Roadmap;

**Mindful of** the new Constitution of the AFCAC, a specialized agency of the African Union, that came into force provisionally on 11 May 2010;

**Mindful of** the role of the New Partnership for Africa's Development (NEPAD) as a framework for the development of Africa;

**Mindful of** the United Nations Security Council resolutions: 1373 (2001) on threats to international peace and security caused by terrorist acts; 1624 (2005) on threats to international peace and security; and 2178 (2014) on threats to international peace and security caused by foreign terrorist fighters;

**Mindful of** the various programmes, objectives and targets currently being pursued under ICAO's No Country Left Behind (NCLB), campaign launched in 2014;

**Considering that** the Comprehensive Regional Implementation Plan for Aviation Security and Facilitation in Africa (AFI SECFAL) Plan was unanimously supported by States at the AFI Aviation Security Meeting in Dakar, Senegal, on 28 May 2014, endorsed at the 24<sup>th</sup> Extraordinary Plenary Session of the AFCAC, held from 1 to 4 July 2014 in Dakar, Senegal; and approved by the ICAO Council as an ICAO programme at its 203rd Session on 29 October 2014;

**Considering** the importance of aviation security and facilitation in air transport industry development world-wide, and its impact on national economic development particularly in Africa;

**Considering** the compelling need to continuously improve aviation security and facilitation in Africa and the need to urgently find immediate and sustainable resolution to deficiencies in aviation security;

**Commending** ICAO for its continued technical assistance to Africa, including the establishment of AFI SECFAL Plan and the support given to AFCAC in the establishment of the African Regional Aviation Security and Facilitation Group (RASFG-AFI);

**Having considered** the Report of the Experts who met in Windhoek, Namibia, from 4 to 6 April 2016.

#### Concerned by:

- 1. Recent aviation security terrorist attacks;
- 2. Challenges in safeguarding international civil aviation in a demanding aviation security environment;
- 3. Inadequate enforcement powers allocated to the designated Appropriate Authority for aviation security oversight;
- 4. Inadequacy of financial resources to ensure effective development and implementation of Primary Legislation and Regulations on aviation security and facilitation;
- 5. Insufficient States' capacity and capability to address tenuous security environment, conflict zones, new and emerging threats, including insider threats, insurgents and transnational criminal group activities;
- 6. Inadequate levels of effective implementation of the critical elements of an aviation security oversight system, compliance with the ICAO SARPs related to ICAO Annexes 17 and 9, implementation of State's Corrective Action Plans;
- 7. Insufficient effective National Programmes: National Civil Aviation Security Programme (NCASP), National Civil Aviation Security Training Programme (NCASTP), National Civil Aviation Security Quality Control Programme (NCASQCP) and National Air Transport Facilitation Programme (NATFP);
- 8. Insufficient functioning of the National Aviation Security and Air Transport Facilitation Committees and the challenges in establishing a national coordination mechanism for facilitation and aviation security;
- 9. Weak security and facilitation culture;
- 10. Insufficient number of competent/skilled aviation security professionals;
- 11. Low level of States' participation to ICAO Public Key Directory (PKD);
- 12. Challenges in harmonization and intensification of assistance and capacity-building efforts;
- 13. Insufficient guidance and training for implementation of the security-related provisions of Annex 9 Facilitation;
- 14. Insufficient systems and tools for the efficient and secure reading and verification of Machine Readable Travel Documents (MRTDs) at borders, including use of the ICAO Public Key Directory and the INTERPOL Stolen and Lost Travel Documents (SLTD) database; and
- 15. Slow pace of the implementation of border control and aviation security requirements of Security Council Resolution 2178 (2014), including the use of Advance Passenger Information (API); and

#### **Recalling:**

- 1. The importance of air transport in the economic development of the Continent particularly the attendant increased interactions among peoples, and wealth creation resulting from the various forms of exchanges so facilitated; and
- 2. The role of the ICAO in fostering the development of international civil aviation;

#### **Reaffirming:**

- 1. The urgent need to implement national, regional and continent-wide strategies on aviation security and facilitation in the African continent with a view to promoting aviation as a viable mode of transport which enhances Africa's development and integration;
- 2. The need for the full implementation of the Memorandum of Cooperation (MOC) between the AUC, AFCAC and ICAO; and

**Welcoming** the various initiatives undertaken by sector organizations in the continent and by Regional Economic Communities (RECs) and partners;

#### Undertake to:

- 1. Ensure political commitment at the national, regional and continental level for aviation security and facilitation;
- 2. Meet our States' aviation security and facilitation obligations under the Convention on International Civil Aviation (the Chicago Convention), including ensuring effective aviation security oversight;
- 3. Ensure the implementation of the policy objectives, commitments, regulations and strategies on aviation security and facilitation as adopted in the AFCAP;
- 4. Ensure that aviation security is given its due consideration in States' National Development Plans;
- 5. Accelerate the establishment and strengthening of Appropriate Authorities with sufficient independent regulatory oversight for aviation security;
- 6. Ensure the provision of sustainable funding and other resources to carry out effective aviation security oversight and implementation of aviation security and security-related facilitation measures;
- 7. Ensure that the provisions of ICAO Annexes 17 and 9 related to the establishment of National Civil Aviation Security Committees (NCASC) and National Air Transport Facilitation Committees (NATFC) are implemented;
- 8. Ensure the development of sustainable national programmes within the States, including National Civil Aviation Security Programme (NCASP), National Civil Aviation Security Training Programme (NCASTP), National Civil Aviation Security Quality Control Programme (NCASQCP) and National Air Transport Facilitation Programme (NATFP);
- 9. Support the effective implementation of the ICAO Aviation Security Assistance and Capacity Building Strategy, the Comprehensive Regional Implementation Plan for Aviation Security and Facilitation in Africa (AFI SECFAL Plan);

- 10. Ensure the timely resolution of all Significant Security Concerns (SSeCs) and deficiencies identified through the Universal Aviation Security Audit Programme Continuous Monitoring Approach (USAP-CMA) and ensure the progressive increase in the Effective Implementation (EI) rate of ICAO's eight Aviation Security Oversight Critical Elements to no less than the world average;
- 11. Promote the introduction of self-service options at airports to increase throughput of passengers and reduce crowding in vulnerable areas;
- 12. Ensure effective implementation of border control and aviation security requirements of Security Council Resolution 2178 (2014), including the use of Advance Passenger Information(API);
- 13. Ensure the inclusion of the INTERPOL Stolen and Lost Travel Document (SLTD) Database screening solutions within the AFI SECFAL Plan;
- 14. Support and encourage the extension of the INTERPOL Secure Global Communication System (I-24/7) beyond National Central Bureau's (NCB's) and more importantly to Border Control Points for access and effective use of the SLTD Database:
- 15. Ensure the coordination with relevant authorities for the removal of all non-Machine Readable Passports (MRP) from circulation;
- 16. Increase the effective use of ICAO Aviation Security Point of Contact (PoC) network for real time information sharing;
- 17. Ensure the availability and retention of sufficient and competent/skilled aviation security and facilitation professionals;
- 18. Make resources available to AFCAC to enable it to effectively play its roles in aviation security and facilitation;
- 19. Coordinate with relevant authorities to conduct risk assessments on the threats affecting civil aviation;
- 20. Cooperate and collaborate regionally and bilaterally to share information, as well as to provide technical assistance; and
- 21. Promote sub-regional cooperation in the field of aviation security and facilitation training.

#### Decide to:

- 1. Adopt the Aviation Security and Facilitation Targets annexed to this Declaration and ensure the implementation of the ICAO AFI SECFAL Plan which aims to enhance aviation security and facilitation in a sustainable manner;
- 2. Direct AFCAC Secretariat to establish effective monitoring, evaluating and reporting mechanisms for this Declaration;
- 3. Take the necessary steps to ratify all International conventions on Aviation Security and Facilitation;
- 4. Ensure active participation by the relevant Ministers at high-level aviation security and facilitation meetings; and

5. Ensure active participation at all ICAO and AFCAC events that promote aviation security and facilitation;

**Make a Solemn Appeal** to the ICAO, the United Nations Economic Commission for Africa (UNECA), the African Development Bank (ADB), the World Bank (WB) and all Civil Aviation development partners and organizations to support the aviation security and facilitation programmes of the AU;

**Urge** African States and Regional Economic Communities (RECs) to foster cooperation in the air transport sub-sector;

**Urge** States manufacturing facilitation and aviation security equipment and software to remove all restrictions of selling and exporting those equipment and software to protect civil aviation against Acts of unlawful interference;

**Call on** African States to provide resources and support the implementation of the ICAO AFI SECFAL Plan; and

**Request** the AUC to submit for endorsement this Declaration to the next AU Assembly of Heads of States and Government of the AU.

Done and adopted in Windhoek, Republic of Namibia on this 7<sup>th</sup> day of April 2016.

# MINISTERIAL CONFERENCE ON AVIATION SECURITY AND FACILITATION IN AFRICA

#### WINDHOEK, NAMIBIA, 4-7 April 2016

#### AVIATION SECURITY AND FACILITATION TARGETS FOR AFRICA

Progressive improvement of the level of Effective Implementation (EI) of the Critical Elements (CEs) of States' aviation security oversight systems through the implementation of applicable ICAO Standards and Recommended Practices, and ease of travel through implementation of African Union decisions, ICAO policies and recommendations is critical to the development of air transport and economic growth. It is hence required to ensure that:

- 1. A minimum of fifty percent of African States achieve at least the global average of EI of the CEs by 2017, 75% of the States achieve this by 2020 and all African States by the end of 2023;
- 2. As matter of urgency, appropriate action is immediately taken to address all existing Significant Security Concerns (SSeCs) in the region and any new SSeCs are resolved within 3 months;
- 3. Appropriate Authorities with clearly defined roles and sustainable resources are designated to carry out oversight functions of Aviation Security and Facilitation in at least 50% of African States by 2017 and all African States by the end of 2020;
- 4. By the end of 2017, all States have the following written and approved National Programmes: National Civil Aviation Security Programme (NCASP), National Civil Aviation Security Quality Control Programme (NCASQCP), National Civil Aviation Security Training Programme (NCASTP) and National Air Transport Facilitation Programme (NATFP);
- 5. All States establish functional National Civil Aviation Security Committees (NCASC) and National Civil Air Transport Facilitation Committees (NATFC) by the end of 2020;
- 6. Security Risk Management processes, which take into account ICAO's Risk Context Statement, and crisis response procedures are established in all States by the end of 2020;
- 7. All States join the ICAO Aviation Security Point of Contact (PoC) network by the end of 2017.
- 8. All States develop appropriate policies for the attraction, development and retention of human resources by the end of 2017;
- 9. All States develop sustainable aviation security and facilitation training capacities by the end of 2023. This may include adapting existing courses to the local needs, developing online and blended learning training, and training of course developers;
- 10. All States issue only Machine Readable Passports (MRPs) in conformance to ICAO Doc 9303 *Machine Readable Travel Documents* and ensure that all non-MRPs are removed from circulation by the end of 2017;
- 11. All States invest in improving basic sources of reliable data, such as civil registration and vital statistics systems, and establish procedures for reporting information about stolen, lost and revoked travel documents for inclusion in the INTERPOL Stolen and Lost Travel Documents (SLTD) database by end of 2020.

- 12. At least fifty percent of all States issue only Machine Readable Travel Documents (MRTDs) to refugees and stateless persons by end of 2017 and all States by the end of 2020;
- 13. At least thirty percent of all States join the Public Key Directory (PKD) by the end of 2017, at least 70% by the end of 2020 and all States by the end of 2023;
- 14. All States should introduce a provision on Advanced Passenger Information (API) in their respective national legislations that adheres to the internationally recognized (PAXLST) standard for the transmission of API by the end of 2020; and
- 15. All States take appropriate actions to develop their ability to conduct security risk assessments to protect civil aviation against any possible threat scenario, including but not limited to, person-borne improvised explosive devices (IEDs), Man Portable Air Defence Systems (MANPADS), IEDs in cargo, insider threat, etc. by the end of 2023.

# MINISTERIAL MEETING ON AVIATION SECURITY AND FACILITATION IN AFRICA (WINDHOEK, NAMIBIA, 4 TO 7 APRIL 2016)

### APPENDIX D - FINAL LIST OF PARTICIPANTS

NO.	COUNTRY/ ORGANIZATION	NAME	ADDRESS		
	AFRICAN STATES				
1.	Angola	Rui Carreira (Representing the Minister)	Deputy Director of National Institute of Civil Aviation		
2.		Silvestre Guido Castelbranco	Minister Counsellor Charge d'Affaires		
3.		Maria Van Dunem	Second Secretary Angola Embassy		
4.		Francisco Cristovao Neto	Chief Department Facilitation Division Director National Institute of Civil Aviation		
5.		Feliciana dos Santos	Press Attache Angola Embassy		
6.		Darciohucas	Press Attache Assistant		

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10.		Neill Att	Permanent Secretary
11.		Geoffrey P. Moshabesha	Chief Executive Officer
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		1	Botswana High Commission
			Namibia
13.	1	Moses B. Leselwa	Aviation Security and Facilitation Oversight
			Gaborone, Botswana
14.		Jacob Thebenala	Aviation Security
			Ministry of Transport and Communications

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16.		Moumouni Dieguimde	Representative of Burkina Faso on the Council of ICAO Suite 15.30
17.		Abel Sawadogo	Directeur Général de L'Agence Nationale de L'Aviation civile Direction Générale de l 01 B.P. 1158 Ouagadougou 01 Burkina Faso
18.		Salamato DOUMOUNIA	Head of Security and Facilitation Service in ANAC-BF
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20.		William Linguissi	Charge D'Affaires A.I
21.		Louis Serge NANGHO	Attaché à l'aviation civile et météorologie Civil Aviation and Meteorology Adviser
22.		Boris Romeo Makaya BATCHI	Directeur du transport aérien  Director Air Transport

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24.		KONDO John Akouba Rosalie Christelle	Sous-Directeur du Contrôle de la Sûreté et de la Facilitation à l'ANAC
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			République démocratique du Congo
26.		NSIYE IPAN N'SONDEY	Directeur et Coordonnateur National de la Surveillance Autorité de l'Aviation Civile
27.		Jean-Rick Biaya Kadiebwe	Second Counsellor
28.		J.C. Mbwankiem	DRC, Embassy
29.		Ernest Ilang'ikwa Bonkaniya	Ministry of Transport
30.	Djibouti	Abdoulrahman Hassan Ali	Airport Security Manager

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32.		Ehab Amawy	Undersecretary for Minister's Technical Bureau Ministry of Civil Aviation of Egypt
33.		Eslam Mohamed	Security Guard Egyptian Government
34.		Bassem Samy	Under-Secretary for International and Internal Affairs
35.		Mahmoud Mohamed Ali Ahmed	Head of Aviation Security Egypt Civil Aviation Authority Egypt
36.		Medhat Ismail Desouk	General Manager for Aviation Security
37.	Eritrea	Saleh Omar Abdu	Ambassador of State of Eritrea to South Africa and Countries of Southern Region
38.	Gabon	Oyane Obame Rosine	Chef Service Surete Haute Autorite
39.		Soungou Romuald	Directeur de la Surete/Facilitation ANAC Gabon

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41.		Theophilus Tawiah	Ghana Civil Aviation Authority Ghana
42.		Hugh - Tamakloe Ellis	Director, Ministry of Transport
43.		Abdulai Alhassan	Deputy Director - General (F&A) Ghana Civil Aviation Authority
44.		Kennedy Agyapong Affum	AVSEC Operations Manager
45.	Kenya	Iya Jillo Gababo	Manager Kenya Civil Aviation Authority P.O. Box 30163 00100 Nairobi, Kenya
46.		Tom Adala	Head Strategy & Research National Counter Terrorism Centre (NCTC)
47.		Gerald Mongare Atunga	Head of Department Communication & Media Aviation Security & Certification National Counter Terrorism Centre (NCTC)

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49.		Malerato Mary Khoeli	Principal Secretary
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51.		Masechaba G. Mohapi	Chief Airport Security Officer Department of Civil Aviation P.O. Box 629 Maseru, Lesotho
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53.		Otman Salem	Charge d'affaires of the Libyan Embassy in Namibia
54.	Madagascar	Aubrey REDIA	Secrétaire Général de l'Aviation Civile de Madagascar et représentant de Monsieur le Ministre du Tourisme, des Transports et de la Météorologie
55.		Alice Ravaoarisao	Inspecteur Auditeur national en Sûreté

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61.	-	Faisal Omar Remane	AVSEC Inspector
62.		Avelino Carlos dos Santos Chiche	Director for Security of Transport Ministry of Transport & Comminication MTC Av Marteres de Inhaminga Maputo, Mozambique
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68.		Ndjibuh	Commandant AF School
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70.		David Nanyemba	
71.		A. Gairiseb	Aviation Security Inspector
72.		Peterson Tjitemisa	
73.		E. Murangi	
74.		Ndjibu	Commandant AF School

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78.		Herman Uushona	Namibia - INTERPOL
79.		Martin Shilongo	Deputy Director - DAAI
80.		Lumbololo Cosmos	
81.		Amadhila Petrus	
82.	-	Ndjene PIC	
83.		C. Gundu	
84.		Tobias Gunzel	
85.		Reinhard Haoseb	
86.		N.J. Tjiriange	
87.		Eddie K. Haiduwa	
88.		Laina Ndafapawa Andreas	
89.		Tobias Gunzer	
90.			Director of Aircraft Accident Investigation
91.			Deputy Director – AAI

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96.		Kristina L. Dores	Chief AGA Namibia
97.		C.T. Seinelo	
98.		T.H. Herman	
99.		H. Hamunyela	
100.		Else Ndapandula Chen	
101.		Morenas Margaux (Intern)	EU Delegation to Namibia
102.		Hafeni Mweshikwa	Namibia Aircraft Accident Investigation
103.		K. Makuni	Director Quality Assurance - GATS
104.		Hellen Kapiya	Air Namibia
105.	Niger	Seydou Yaye Amadou	Directeur General de l'Agence Nationale de l'Aviation Civile (ANAC) Niger B.P. 727

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107.	Nigeria	Hadi Sirika	Minister
108.		Martins Emeka Nwafor	Representative of Nigeria on the Council of ICAO Suite 14.70
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115.	Rwanda	Desire Gumira	Chief of AVSEC
116.	Senegal	Adama Niang	Director of Security and Facilitation
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128.		Kgakgamatso Motebe	PA to the Minister
129.		Lumka Lubisi	Department of Transport South Africa
130.		Levers Mabaso	Acting Chief Director Aviation Safety and Security
131.		Lucky T. Mathebula	
132.	Sudan	General Yousif Ibrahim Ahmed Omer	Deputy Director General
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140.	Uganda	Stephen Chemoiko Chebrot	Minister of State Transport
141.		John Wycliffe Kabbs Twijuke	Representative of Uganda to ICAO Chairperson of the AFI SECFAL
142.		Mpango Kakuba	Deputy Managing Director Civil Aviation Authority P.O. Box 5536

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147.		David Kalindi	Senior AVSEC Inspector
148.		Hamoonga Bweembelo	Chief Security Officer Zambia Airports Operations Corporation Ltd
149.		Stephen Mbewe	Director Planning & Monitoring
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153.		B. N. Kayelu	Zambia High Commission
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155.		Rofina Chikava	Ambassador
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158.		Sylvia Ngandu	Principal Air Transport Officer Ministry of Transport P O Box 595 Causeway, Harare, Zimbabwe
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159.	China	Tao Ma	Permanent Representative of China to ICAO Council
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162.		Miranto Suwahoi	Embassy – Indonesia
163.	Saudi Arabia	Saud Hashem	Director International Corporation
164.	Malaysia	Firdaushakim Akhimullah	Deputy Head of Mission High Commission of Malayasia
165.	Venezuela	A. Aluvilu	Emabassy of Venezuela
166.	United Arab Emirates	Aysha Alhameli	Permanent Representative to ICAO Council
167.	United Kingdom	Kashif Chaudry	UK Department for Transport Aviation Security
168.	United States	Michael Lawson	Council Representative of the US Mission on the ICAO Council
169.		Robert Ventu	Regional Director Africa, Middle East
170.		Gary Pleus	TSA Attache in West Africa (Dakar)
171.		Gary Seffel	TSA Attaché in Nairobi
172.		Lauren Beyer	TSA, Europe/Africa/Middle East Bureau Chief
173.		Chris Hadinger	TSA, Southern Africa

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			Terrorism Executive Directorate
191.	World Customs Organization (WCO)	Sergio Mujica	Deputy Secretary General

	INTERNATIONAL CIVIL AVIATIO	N ORGANIZATION - DELEGATION
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192.	Olumuyiwa Benard Aliu	President of the Council
193.	Djibo, Boubacar	Director, Air Transport Bureau (D/ATB)
194.	Barry Kashambo	ICAO Regional Director (ESAF)
195.	Mam Sait Jallow	Regional Director (WACAF)
196.	Mohamed Rahma	Regional Director (Middle East)
197.	Prosper Zo'o Minto'o	Deputy Regional Director (ESAF)
198.	Juan Lamosa	Chief, Implementation Support and Development – Security (ISD-SEC) (ICAO HQs)
199.	Christiane Dermarkar	Programme Officer, Public Key Directory (ICAO HQs)
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204.	Fatou Thioune Sarr	Administrative Officer (WACAF)
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208.	Ahmed El Sehemawi	Chief Arabic Translation Section
209.	Hasson Ramouk	Language Officer – Interpretation (AR)
210.	Mohamed Abddelrahman Ali Khalifa	
211.	Jennifer Clare Fritz	Language Officer – Interpretation (EN)

212.	Gaston Jordan	Language Officer – Interpretation (FR)
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213.	Chantal Marriotte	Interpreters
214.	Maria Texeira	Interpreters
215.	Margaret Rumpf	Interpreters
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