

**THE DOHA FRAMEWORK FOR A COMPREHENSIVE PEACE AGREEMENT  
BETWEEN THE GOVERNMENT OF THE DEMOCRATIC REPUBLIC OF THE  
CONGO AND THE ALLIANCE FLEUVE CONGO/MARCH 23RD MOVEMENT  
(AFC/M23)**

**PREAMBLE**

The Government of the Democratic Republic of the Congo (the “Government”), on the one hand, and the Alliance Fleuve Congo/March 23 Movement (“AFC/M23”), on the other hand (the “Parties”):

**REAFFIRMING** their commitment to national sovereignty and territorial integrity;

**REFERRING** to the fundamental principles of the Constitution of the Democratic Republic of the Congo (the “DRC”), the rule of law, the Constitutive Act of the African Union (the “AU”), the Charter of the United Nations and all relevant UN Security Council Resolutions that recommend peaceful means to resolve the current armed conflict in the DRC, as well as applicable international law;

**REAFFIRMING** the commitments and objectives set out in the Declaration of Principles of 19 July 2025 (“Declaration of Principles”) in favour of a pathway towards a Comprehensive Peace Agreement;

**REITERATING** the will to implement the Prisoner Release Mechanism, signed on 14 September 2025, as well as the Ceasefire Monitoring and Verification Mechanism, signed on 14 October 2025;

**RECOGNIZING** that durable peace cannot be achieved by military means, but through the acknowledgement and resolution of the root causes of the conflict;

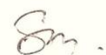
**REITERATING** that lasting peace constitutes the essential foundation for building a united, prosperous, and secure nation for the people of the DRC;

**PRIORITIZING** dialogue and negotiation as the means for resolving any dispute between the Parties and their irreversible mutual engagement for peace, in accordance with the joint East African Community–Southern African Development Community (EAC–SADC) framework as endorsed by the AU;

**COMMITTING** to promote social cohesion by combating impunity for crimes and to promote respect for human rights and non-discrimination;

**REITERATING** that the Framework Agreement aligns with the provisions of the Peace Agreement between the DRC and the Republic of Rwanda signed in Washington on 27 June 2025, as per the Declaration of Principles signed in Doha on 19 July 2025;





**FULLY AND IN GOOD FAITH COMMITTED** to comprehensive peace and conflict resolution through the implementation of this Framework Agreement in accordance with its defined Protocols, phases, and timelines, in a spirit of cooperation and mutual trust; and

**EXPRESSING** their gratitude to the State of Qatar, the United States of America, the AU, and the AU Mediator H.E. Faure GNASSINGBÉ President of the Council of Ministers of the Togolese Republic for their constant support and facilitation role in this peace process;

Hereby agree to the following:

## **I. INTRODUCTION**

### **a. Purpose and scope**

This Framework Agreement sets forth guiding principles, core commitments, and mechanisms aimed at strengthening the effective implementation of the said ceasefire, as well as the will to achieve a permanent cessation of hostilities, stabilization, the resolution of root causes of conflicts, the restoration of State authority, national participatory governance, and national reconciliation and building confidence within the community.

The Comprehensive Peace Agreement will be composed of this Framework Agreement and eight (8) Protocols, two (2) of them having already been signed, and 6 (six) to be negotiated. between the Parties beginning no later than two (2) weeks after the signature of the present Framework Agreement.

The Comprehensive Peace Agreement will be composed of the signed Protocols and any other potential related documents which may be agreed up on by the parties. Each of these Protocols will define detailed measures, timetables, and technical modalities, which will form an integral part of this Agreement, and together form the Comprehensive Peace Agreement.

The Protocols shall determine their implementation, timeline, and sequencing. These Protocols are the following:

- The Mechanism for the Liberation of Detainees signed on 14 September 2025;
- The Ceasefire Oversight and Verification Mechanism signed on 14 October 2025;
- Humanitarian Access and Judicial Protection;
- The Restoration of State Authority, reforms and National Participatory Governance Arrangements;
- Interim Security Arrangements, Disarmament, Demobilization, Reintegration (DDR) of Local Armed Groups and the Neutralization of Foreign Armed Groups;



- Identity and Citizenship, Return and Reinstallation of Internally Displaced Persons, and Refugees;
- Economic and Social Recovery;
- Justice, Truth, and Reconciliation.

**b. Guiding Principles**

The Parties commit to the following principles in the adoption and implementation of this Framework Agreement and Protocols:

Good faith implementation; respect for the sovereignty and territorial integrity of the DRC; non-discrimination; protection of civilians and human rights; accountability for crimes; gender and youth participation; respect for customary entities; and cooperation with agreed regional and international partners; as well as respect for international humanitarian law.

The Parties confirm their commitment to the permanent ceasefire and the release of prisoners under the Declaration of Principles and hereby agree to a permanent cessation of hostilities between the Parties. They also reiterate their agreement to implement the Mechanism for the Liberation of Detainees signed on 14 September 2025 and the Ceasefire Oversight and Verification Mechanism, signed in Doha on 14 October 2025.

**II. THE PROTOCOLS**

**1. Humanitarian Access and Judicial Protection**

The Parties commit to unimpeded, safe, and sustained humanitarian access; protection of humanitarian personnel; and the facilitation of essential services within the territories impacted by the conflict.

The Parties affirm their respect for international law, including international humanitarian law and international human rights law, when applicable, including regarding the protection of civilians and other persons affected by armed conflict, the protection of missing persons and prisoners of war, the respect for deceased persons, and the protection of family links.

The Government commits to declaring a state of humanitarian emergency in the disaster zone in regions long impacted by armed conflict, accompanied by a special pacification and reconstruction program, whose operations will be defined in the Protocols.

**2. Restoration of State Authority, Reforms, And National Participatory Governance Arrangements;**

**a. Restoration of State Authority**

In line with the Declaration of Principles signed in Doha on 19 July 2025, the Parties agree that the full restoration of State authority over the entire national territory, the institutions, and services, constitutes a fundamental pillar of this Peace Agreement. The Protocols will define the actors, in accordance with the Constitution and the national law, modalities, stages, and timetable for the restoration process; local and customary authorities will be associated on matters under their jurisdiction.

#### **b. Reforms**

In a country as vast and diverse as the Democratic Republic of Congo, achieving lasting stability and development requires the strengthening of national unity and efficient governance.

The Parties agree that the Government shall undertake the reforms agreed upon in the Protocols in order to ensure the country's political, security, and institutional stability, in the interest of the population, and aimed at strengthening the performance of State institutions, as well as promoting transparent, accountable, and national participatory governance, in accordance with the Constitution and national legislation.

#### **c. National Participatory Governance Arrangements**

Establishing a governance mechanism in accordance with the Constitution and the national law, is an important step toward achieving lasting peace and stability in the Democratic Republic of Congo.

The Parties undertake to coordinate the reinstallation of the apolitical public administration, the freedom of movement of persons and goods, access to civil status and other documents needed by the population, and the reopening of essential services (banks, customs, infrastructure); and organize, if conditions permit, free, fair and credible legislative and local elections in the concerned territories.

### **3. Interim Security Arrangements, Disarmament, Demobilization, Reintegration (DDR) of Local Armed Groups and the Neutralization of Foreign Armed Groups**

The Parties shall not harbor or support any armed group. However, pathways for integration or demobilization are to be consistent with arrangements between the Parties, in line with the Constitution, DDR international standards. The Protocol will define the criteria of DDR screening based on best practice in this field.

In the interest of reconciliation and peacebuilding, the Government undertakes to promote an environment of inclusivity and mutual confidence, in a manner consistent with the objectives of this Agreement.

The Parties agree to establish transitional security arrangements, in the areas affected by the conflict, in order to ensure public order and the protection of civilians, for a period of five (5) months, with the possibility of extension by the Parties, in consultation with the Facilitators, and



in the context of progress in implementing the timeline for the restoration of State authority. The composition, command, and mandate shall be defined in the Protocols.

DDR for eligible members of local armed groups and the neutralization of foreign armed groups will be coordinated in accordance with national and international standards and will be included in the Protocols.

#### **4. Identity and Citizenship, Return and Reinstallation of Internally Displaced Persons and Refugees**

Addressing the issue of national identity is vital for the return and reinstallation of displaced persons and refugees. For this to happen, the government shall safeguard against persecution, hate speech, denationalization, forced exile, etc.

The Parties commit to facilitating the safe, voluntary, and dignified return of refugees to their areas or countries of origin, in accordance with tripartite mechanisms related to the refugees, the DRC – Country of exile – UNHCR. This process will be conducted in compliance with the international humanitarian law.

The issue of internally displaced persons will be dealt with in the Protocol.

The issue related to identity and citizenship shall be addressed in accordance with the Constitution and national legislation.

The implementation will be defined in the Protocols, in conformity with international standards.

#### **5. Economic Recovery and Social Services**

The Parties agree that the Government will take all the necessary measures to restore basic public services, with the support of international partners.

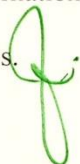
A recovery program for critical infrastructure, livelihoods, education, health, environmental protection, and support of local small and medium enterprises (SMEs) to revive the local economy, prioritizing reintegration of demobilized persons and support to vulnerable groups, will be put in place with international support.

The implementation will be defined under the Protocols.

#### **6. Justice, Truth, and Reconciliation**

The Parties agree on the establishment by the Government of an independent national commission to promote truth, reconciliation, and accountability for crimes, and to recommend appropriate reparations through a transitional justice process, whose organization and functioning will be consistent with the Constitution and the applicable international law.

The implementation will be defined under the Protocols.



### III. IMPLEMENTATION, MONITORING AND DISPUTE RESOLUTION

The Parties shall adopt the Protocols specifying timelines, areas, sequencing, security parameters, legal measures, and resource arrangements necessary to implement this Framework Agreement.

The Parties undertake to implement this agreement and Protocols in good faith with the accompaniment and support of the international community.

The State of Qatar, the United States of America, and the AU, including the President of the Council of Ministers of the Togolese Republic as the designated Mediator for the AU in the context of protracted insecurity in the Eastern part of DRC, may serve as Observers in this implementation.

Disputes arising from this Framework Agreement, or its Protocols shall be addressed in the first instance amicably by the Parties. Any unresolved matters will be referred to the facilitators.

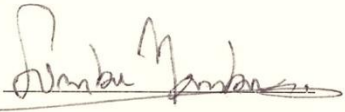
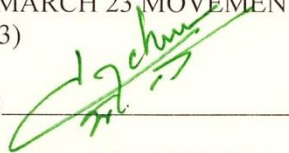
### IV. FINAL PROVISIONS

Amendments require the written consent of both Parties.

The Parties agree that the Protocols described in the Purpose and Scope section above and adopted pursuant to this Framework Agreement will constitute a Comprehensive Peace Agreement which shall be implemented in accordance with its spirit and objectives.

The Government commits to adopt the necessary regulatory and legislative measures, including working with the Parliament in accordance with the Constitution of the DRC, for the implementation of the provisions of this Agreement.

This Framework Agreement enters into force upon signature by duly authorized representatives. and remains in effect until replaced by a comprehensive peace settlement or jointly terminated.

<p>FOR THE GOVERNMENT OF THE DEMOCRATIC REPUBLIC OF THE CONGO</p> <p>Signature: </p> <p><b>Mr. Sumbu Sita MAMBU</b></p> <p>Date: <u>15 Novembre 2025.</u></p>	<p>FOR THE ALLIANCE FLEUVE CONGO/MARCH 23 MOVEMENT (AFC/M23)</p> <p>Signature: </p> <p><b>Mr. Benjamin MBONIMPA</b></p> <p>Date: <u>15 novembre 2025</u></p>
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